

GREATER MANCHESTER PLANNING & HOUSING COMMISSION

DATE: Monday, 15th January, 2024

TIME: 10.30 am

VENUE: Microsoft Teams

AGENDA

- 1. Apologies for Absence**
To receive any apologies for absence.

- 2. Chairs Announcements and Urgent Business**

- 3. The Minutes of the Meeting held on 31 October 2023** 1 - 10
To approve the minutes of the meeting 31 October 2023 as a correct and accurate record.

- 4. Homelessness: 30 Minutes**
- 4.A Temporary Accommodation Update** 11 - 24
To receive a presentation on temporary accommodation across Greater Manchester.
Joe Donoghue, Strategic Lead on Homelessness, GMCA

BOLTON	MANCHESTER	ROCHDALE	STOCKPORT	TRAFFORD
BURY	OLDHAM	SALFORD	TAMESIDE	WIGAN

Please note that this meeting will be livestreamed via www.greatermanchester-ca.gov.uk, please speak to a Governance Officer before the meeting should you not wish to consent to being included in this recording.

- 5. Regional Flood and Coastal Committee (RFCC) and Integrated Water Management Plan: 25 Minutes**
- 5.A Regional Flood and Coastal Committee (RFCC) Update**
 To receive a verbal update on the Regional Flood and Coastal Committee (RFCC) across Greater Manchester.
 Jill Holden, GM Flood and Water Management Manager, GMCA
- 5.B Integrated Water Management Plan** 25 - 50
 To receive an overview of the Integrated Water Management Plan.
 David Hodcroft, Principal Planning Strategy, GMCA
- 6. GM Housing Strategy: 50 Minutes**
- 6.A Good Landlord Charter Consultation**
 To receive a report on the Good Landlord Charter Consultation.
 John Bibby, Principal Housing Strategy (Private Rented Sector), GMCA
 Report to follow
- 6.B Healthy Homes Background and Plan** 51 - 60
 To receive the Healthy Homes Background and Plan.
 Mary Gogarty, Principal Housing Strategy, GMCA
- 6.C Census and Housing Market Data** 61 - 88
 To receive a presentation on the census and housing market data.
 Aislinn O'Toole, Housing and Planning Analyst, GMCA
- 7. Places for Everyone: 15 Minutes**
 To receive an update on Places for Everyone.
 Anne Morgan, Head of Planning Strategy, GMCA.
- 7.A Places for Everyone Update** 89 - 98
 To receive a Places for Everyone update.
 Anne Morgan, Head of Planning Strategy, GMCA

8. Date and Time of Next Meeting

Wednesday 6 March 2024, 12pm: Microsoft Teams

Name	Organisation	Political Party
Councillor Gerald Cooney	Tameside Council	Labour
Councillor Akhtar Zaman	Bolton Council	Labour
Councillor Clare Cummins	Bury Council	Labour
Councillor Gavin White	Manchester CC	Labour
Councillor Elaine Taylor	Oldham Council	Labour
Councillor Daniel Meredith	Rochdale Council	Labour
Councillor Mike McCusker	Salford Council	Labour
Councillor Colin Macalister	Stockport Council	Liberal Democrats
Councillor Jacqueline North	Tameside MBC	Labour
Councillor Elizabeth Patel	Trafford Council	Labour
Councillor Susan Gambles	Wigan Council	Labour
Jane Healey-Brown	Arup	-
Bernadette Elder	Inspiring Communities Together	-
Matthew Harrison	Great Places	-
Councillor Tricia Ayrton	Rochdale Council	Labour
Councillor Phillip Cusack	Salford Council	Labour
Councillor Richard Silvester	Bolton Council	Labour Co-operative

For copies of papers and further information on this meeting please refer to the website

www.greatermanchester-ca.gov.uk. Alternatively, contact Helen Davies

Governance & Scrutiny Officer: helen.davies@greatermanchester-ca.gov.uk



This agenda was issued on Friday 5 January 2024 on behalf of Julie Connor, Secretary to the Greater Manchester Combined Authority, Churchgate House, 56 Oxford Street, Manchester M1 6EU

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**Minutes of the meeting of the Planning and Housing Commission
held on the 31 October 2023 via Microsoft Teams**

Present:

Salford Council	Councillor Colin MacCalister
Tameside Council	Councillor Ged Cooney (In the Chair)
Salford Council	Councillor Tracy Kelly
Rochdale Council	Councillor Daniel Meredith
Trafford Council	Councillor Elizabeth Patel
Bury Council	Councillor Sean Thorpe
Manchester Council	Councillor Gavin White
Bolton Council	Councillor Akhtar Zaman

Independent Members:

Inspiring Communities Together	Bernadette Elder
Arup	Jane Healey-Brown

RFCC Representative:

Rochdale Council	Councillor Tricia Ayrton
Salford Council	Councillor Phillip Cusack
Bolton Council	Councillor Richard Silvester

Officers in Attendance:

GMCA Public Service Reform	Jack Bennett
GMCA Governance & Scrutiny	Helen Davies
GMCA Homelessness	Joe Donoghue
GMCA Housing Strategy	Steve Fyfe
GMCA Housing Strategy	Mary Gogarty
GMCA Flood & Water Programme Management	Jill Holden
GMCA Housing Strategy	Aisling McCourt
GMCA Planning Strategy	Anne Morgan

PHC/001/23 APOLOGIES

Apologies for absence were received and noted from Councillor Mike McCusker (Salford), Councillor Elaine Taylor (Oldham), Steve Rumbelow (Rochdale), Matthew Harrison (Great Places), Carl Moore (Homes England).

Substitute Members for the meeting were: Councillor Sean Thorpe (Bury) and Councillor Tracy Kelly (Salford).

PHC/002/23 CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

Steve Fyfe, Head of Housing Strategy, GMCA noted that the GMCA Overview & Scrutiny Committee was carrying out a piece of Task and Finish work on Integrated Water Management and Affordable Housing. Members had attended a briefing on the Affordable Homes work and the scope of the review was being considered. The target number of Affordable Homes delivered in Greater Manchester was the consideration for the next six-months.

PHC/003/23 THE MINUTES OF THE MEETING HELD ON 21 MARCH 2023

The Committee noted two amendments, on page five of the minutes, the word Ayrup should be spelled Arup.

Also on page five it was noted that Councillor Gavin McGill (Bury) had both given apologies and was in attendance. This should have stated that Councillor Gavin White (Manchester) was in attendance and Councillor McGill had given apologies.

RESOLVED /-

That further to the amendments noted, the minutes of the meeting held on the 21 March 2023 be accepted as a correct and accurate record.

PHC 004/23 MEETING PURPOSE

PHC 004A/23 TERMS OF REFERENCE REVIEW

RESOLVED /-

That the Planning and Housing Commission Terms of Reference be accepted.

PHC 004B/23 APPOINTMENT OF COMMITTEE MEMBER TO GREEN CITY REGION PARTNERSHIP

The Chair sought nominations to the Greater Manchester Green City Region Partnership (GCRP). It was noted that Councillor Mike McCusker had been appointed to the GCRP as a representative of the Bee Network Committee. Councillor McCusker was also a member of this Committee and could potentially fulfil a dual role should he be in agreement.

Councillor McCusker had given apologies to the meeting, in his absence the Chair agreed to discuss this matter with him, and subject to his agreement nominate him as the representative for the Planning and Housing Commission. The Commission was in agreement with this course of action.

RESOLVED /-

That subject to agreement by Councillor Mike McCusker, he be nominated as the Planning and Housing representative to the Green City Region Partnership.

PHC 005/23 INTEGRATED WATER MANAGEMENT

PHC 005A/23 FLOOD RISK MANAGEMENT UPDATE

Jil Holden, GM Flood and Water Programme Manager, GMCA gave a presentation to the Commission on GM Flood and Water Management (FWM), this included the specific governance and groups that supported FWM. These groups were the North-West Regional Flood and Coastal Committee (NWR FCC), the NWR FCC Finance and Business Assurance subgroup and the GM FWM Strategic Group.

The Commission was given five suggested recommendations to the Commission:

1. All items for approval at the NW RFCC be brought to PHC for consideration to agree GM's position.
2. Flood and Water Management session to be held for RFCC members/PHC Exec Members (core members only), to help engage specifically with RFCC members and will follow on from PHC.
3. Where timing of PHC does not provide the opportunity to meet in advance of the RFCC Finance and Business Assurance Subgroup, a Flood and Water Management session will be held separately.
4. Where appropriate the RFCC chair, PHC chair and GM RFCC members will meet outside of PHC in advance of the RFCC Finance and Business Assurance Subgroup.
5. 2024/25 nominations, PHC to appoint the GM NW RFCC members from its membership. Currently RFCC members are invited to PHC and are not PHC Exec Members.

The Commission Members considered the recommendations and were in agreement noting specifically the added level of democracy and joint-decision making that would be achieved by appointing GM NW RFCC representatives from the PHC membership, as opposed to the current arrangements where the RFCC Members are independent from the PHC.

RESOLVED /-

That:

1. the report be received and noted;
2. the meetings for the Planning and Housing Commission be scheduled and diarised for the full municipal year;
3. the five recommendations be agreed; and
4. the 3% Levy for be agreed.

PHC 005B/23 INTEGRATED WATER MANAGEMENT PLAN

David Hodcroft, Principal Planning Strategy presented the key messages contained in the report circulated with the agenda pack, specifically to consider if there were any

issues highlighted in the report which were relevant to the Commission's Work Programme for the forthcoming municipal year.

The Commission heard that the GMCA Overview and Scrutiny Committee had presented recommendations, that related to Integrated Water Management, to the GMCA in May 2023. Following this, the Integrated Water Management Plan (IWMP) was approved by the GMCA in June 2023. The IWMP was a joint plan between the GMCA, Environment Agency and United Utilities. The Commission noted that due to the confidence gained by partners because of the IWMP, United Utilities had committed to restructuring the organisation to a sub-regional footprint as opposed to a regional one.

Clarity was sought by the Commission on the involvement of the Canals and Rivers Trust, it was noted that through a formal Memorandum of Understanding (MoU), the three key partners previously mentioned and formal working agreements meant that other partners such as Transport for Greater Manchester (TfGM), Local Authorities and wider working partnerships could now develop.

The Commission queries how the PHC could engage to influence early-stage programme design. It was noted that the three partners meet at a Director level on a monthly basis with an officer co-located within the team at GMCA once a week.

RESOLVED /-

That:

1. the decision made by the GMCA on 30 June and 29 September in relation to the Integrated Water Management Plan (para 1.1) be received and noted;
2. the Scrutiny Committee recommendations be taken forward through the Integrated Water Management Plan (Annex A);
3. the summary of the Annual Business Plan (Annex B) as presented on the 11 September be received and noted;
4. the main outputs be delivered by March 2024 (paragraph 2.3); and
5. any issues highlighted in the report that are relevant to the commission's work programme for the forthcoming municipal year be considered.

PHC 006/23

GM HOUSING STRATEGY

PHC 006A/23

IMPLEMENTATION PLAN UPDATE

Steve Fyfe, Head of Housing Strategy, GMCA delivered a short presentation to the Commission, it included an overview of the GM Housing Strategy that was adopted in June 2019 and set strategic priorities for action at GM level.

The Commission noted the key points of the Implementation Plan, including the Private Rented Sector (PRS), Retrofit and Fuel Poverty, new models of delivery and truly affordable net zero homes. In terms of the Devolution Trailblazer deal, it was expected that there would be more control and integration through the Single Settlement.

The Commission discussed its role adding value through the Devolution Trailblazer deal, and the expectation to comment on schemes such as Homes England programmes in the GM region. Concern was raised about the increase of temporary accommodation and the impact for homeless people and associated costs. Joe Donoghue, Strategic Lead on Homelessness at GMCA noted there were a series of deep-dive reviews within localities across GM, Local Authorities (LAs) are conducting sessions with the Centre for Homelessness. Manchester, Bolton and Rochdale were considering core data on spend and all ten LAs would review that session. There was some discussion that GMCA did not face the same financial pressures faced by LAs such as children's placement out of borough and complex packages of care.

RESOLVED /-

That the presentation be received and noted.

PHC 006B/23

SOCIAL HOUSING QUALITY FUND UPDATE

Aisling McCourt, Principal Housing Strategy, GMCA gave a short presentation to the Commission on the £15million capital fund to improve the quality of social housing to tackle damp and mould health hazards. £30million was awarded to Greater Manchester and West Midlands Combined Authorities and GM social housing providers were eligible to apply. Following a funding competition over the summer with subsequent assessments, 17 successful applicants were identified, and recipients

have until 31 March 2024 to spend a combined sum of £14.84 million funding on up to 12,835 homes.

The Commission was advised about the prioritisation of funding, value for money and cost justification and reviewed the grant allocations by district and priority.

The Commission queried if there were any unsuccessful applicants, assurances were given that everyone who bid was successful, but some areas were not eligible. GMCA did follow-up with Registered Providers (RPs) who did not apply and an extensive social media campaign was rolled out.

The Commission noted that the Department for Levelling Up, Housing and Communities (DLUHC) had stipulated that damp and mould reports needed to be attached to the Decent Homes Standard. Tracking complaints would demonstrate if the funding measures had made an impact.

RESOLVED /-

That the update be received and noted.

PHC 006C/23 CARE LEAVERS' HOUSING ACCESS RESEARCH

Mary Gogarty, Principal Housing Strategy, GMCA gave a short presentation on the Care Leaver' Housing Access Project Report and Action Plan. The project is a workstream that resulted from work carried out by a joint group of District, GM Housing Providers and GMCA officers. They were examining the reality of allocation processes and pressures on the social housing system in GM. The work resulted in six key recommendations:

- 1) Supporting the housing system to implement the ideal pathway;
- 2) Working with care leavers to understand the key areas of consistency to tackle the disparity between boroughs;
- 3) Scoping out of borough moves for care leavers in certain circumstances;
- 4) Supporting the GM Housing Providers review of the Care Leavers Pledges;
- 5) Training for housing professionals around stigma and judgement; and
- 6) Further work on Youth Homelessness Pathfinder Programme with older care leavers.

A Work Plan supported the project.

RESOLVED /-

That the Update be received and noted.

PHC 007/23 HOMELESSNESS AND MIGRATION

PHC 007A/23 HOMELESSNESS AND MIGRATION OVERVIEW

Joe Donoghue, Strategic Lead on Homelessness at GMCA gave three key updates to the Commission.

- 1) That the starting point for high-level homelessness schemes across Local Authorities was unprecedented. There were higher number of rough sleepers across GM creating huge demands on the system.
The increase of a Section 21 No-Fault Eviction had led to rise in those seeking to prevent their homelessness a 41% increase on last year.
- 2) The continued freeze on local housing allowance has meant it is difficult for people to recover from homelessness and they stay in transitional housing for longer and that created more pressure on those coming into sector. A deep-dive by the Housing team at GMCA last year showed that less than 4% of tenancies were affordable.
- 3) There was a short-medium increase on those entering the asylum system. Between Sept-end of Dec, 2700 households in GM would get a decision on housing. That equated to those likely to be a priority need would be 2000 single people and 700 families.

Long-term underfunding coupled with a short-term spike was creating difficulties. Investment from DLUHC and the Home Office was needed in a sustainable and meaningful way to mitigate large numbers of Asylum Seekers, there were many pressures and work ongoing in the asylum system.

The Strategic Lead on Homelessness acknowledged that earlier, during the Implementation Plan Update, the Commission noted it would value a political discussion on homelessness given the impact across the whole of GM and the need to support all Local Authorities.

The funding landscape for homelessness services beyond 2025 was at risk from the end of March 2025 onwards. Officers were undertaking an exercise to determine a conceptual model of working across GM with infrastructure and defined principles to truly prevent homelessness for the future.

GMCA is currently considering consultation on supported housing regulatory oversight Act that comes into effect this year. There is an ongoing consultation beginning in the next few weeks and updates will follow in due course.

RESOLVED /-

That:

1. the report be received and noted; and
2. the suggestion for political discussion by the Commission be taken forward internally by the Strategic Lead for Homelessness.

PHC 008/23 PLACES FOR EVERYONE

PHC 008A/23 PLACES FOR EVERYONE UPDATE

Anne Morgan, Head of Planning Strategy, GMCA noted that GMCA was in a period of an eight-week consultation on main modifications that Inspectors were recommending be accepted to enhance the Plan. Suggestion for deletion of three Policies and two sites had been flagged. Consultation ended on the 6 December 2023, following a response to that, Inspectors would consider if further hearings were needed and subject to no further delays the plan would be adopted and would need to be adopted by all nine councils across GM.

The Commission sought clarity on if the process could run into the pre-election period. The Head of Planning Strategy confirmed it could and would depend on the number of responses and if Inspectors needed further sessions.

The Commission agreed that GM was trailblazing and should be thinking about positive communications both locally and nationally and the benefits it will bring.

RESOLVED /-

That the report be received and noted.

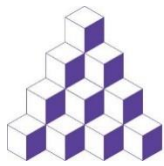
**PHC 009/23 PLANNING AND HOUSING COMMISSION: WORK
PROGRAMME**

Anne Morgan, Head of Planning Strategy, GMCA advised the Commission that any ideas for items for the Work Programme could be submitted directly to her.

PHC 010/23 DATE OF THE NEXT MEETING

The Commission noted the date of the next meeting: 15th January 2024 10.30-12:30pm- Microsoft Teams

Meeting Closed: 13:01



GM PLANNING AND HOUSING COMMISSION

Date: **15th January 2024**

Subject: Temporary Accommodation in Greater Manchester

Report of: Joe Donohue, Strategic Lead for Homelessness and Migration, Greater Manchester Combined Authority

Purpose of Report

The attached presentation provides an update on current collaborative work on Temporary Accommodation in Greater Manchester and suggest next steps, including the development of a Temporary Accommodation Action Plan.

Recommendations:

Members are requested to:

1. Note the contents of the attached presentation.
2. Comment on the proposed action in 2024 and consider the role of the Commission in driving this work forward.

Contact Officers

- Joe Donohue – joseph.donohue@greatermanchester-ca.gov.uk

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Temporary Accommodation in Greater Manchester

January 2024

Team Focus and Evolution

Multiple Disadvantage and
Homelessness Risk

Migration, Asylum and
Integration

Statutory Homelessness
and Temporary
Accommodation

Rough Sleeping and Off-
the-Streets Response

New Supply and Specialist
Housing



Existing and historic demand pressures across all parts of the homelessness system

We are seeing an all-time high in terms of demand for homelessness support

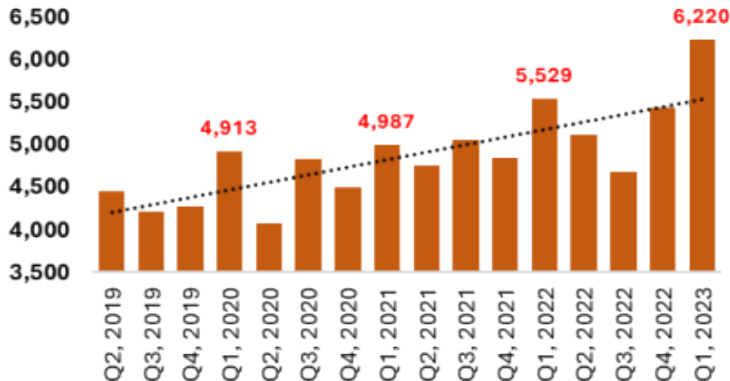
Services enter the winter of 2023-24 confronted with the greatest baseline demand volumes they have experienced in several years. As of the most recently available published data (Jan-March 2023), across GM:

- 2,617 prevention duties were owed; the highest level on record, and 26% higher than the most recent equivalent pre-pandemic period;
- 3,603 relief duties were owed, the highest level on record, and 27% higher than the most recent equivalent pre-pandemic period;
- 5,014 households were resident in temporary accommodation – the highest level on record, and 51% higher than the equivalent pre-pandemic period. This includes 6,468 children.
- 145 people sleeping rough on a single night (in August 2023) – a 59% increase on the same month last year.

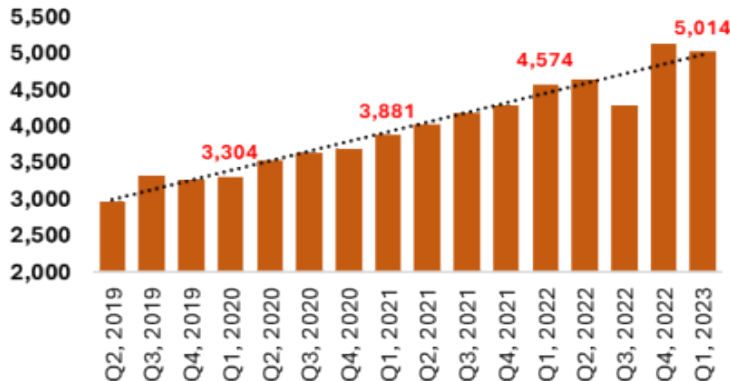
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There is a considerable lag on published data used for this analysis – these datapoints are reflective of the pressure which the homelessness support system was under before the other pressures which have built up over 2023 (e.g. Section 21, asylum), are taken into account.

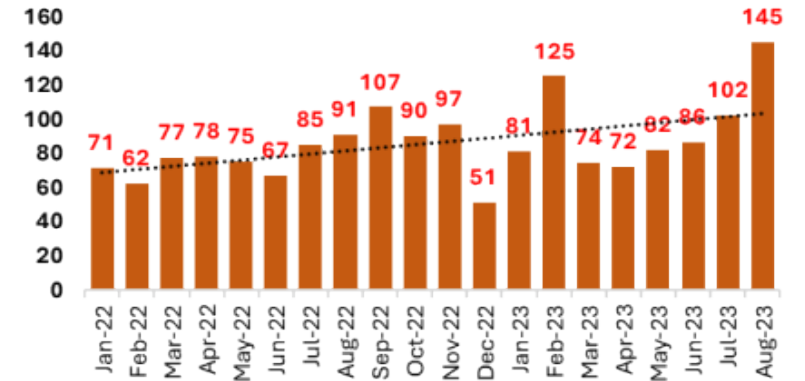
Number of households owed a prevention or relief duty in GM, quarterly, last four years



Number of households in GM in temporary accommodation, quarterly, last four years



Number of rough sleepers identified in the monthly count, monthly, since start of 2022



Temporary Accommodation spend is a significant budget pressure

Rising tide of homelessness could bankrupt seaside town

20 October



Nicola Skinner, her partner and their four children are among 500 families in temporary accommodation in Hastings



Liam Robinson
@liamrobinson24

There is a Housing & Homelessness crisis across the UK. Myself & @srcdoyle have written to the Government calling for the resources we need to deal with this emergency here in Liverpool



10:17 AM · Nov 14, 2023 · 131.4K Views

National Context

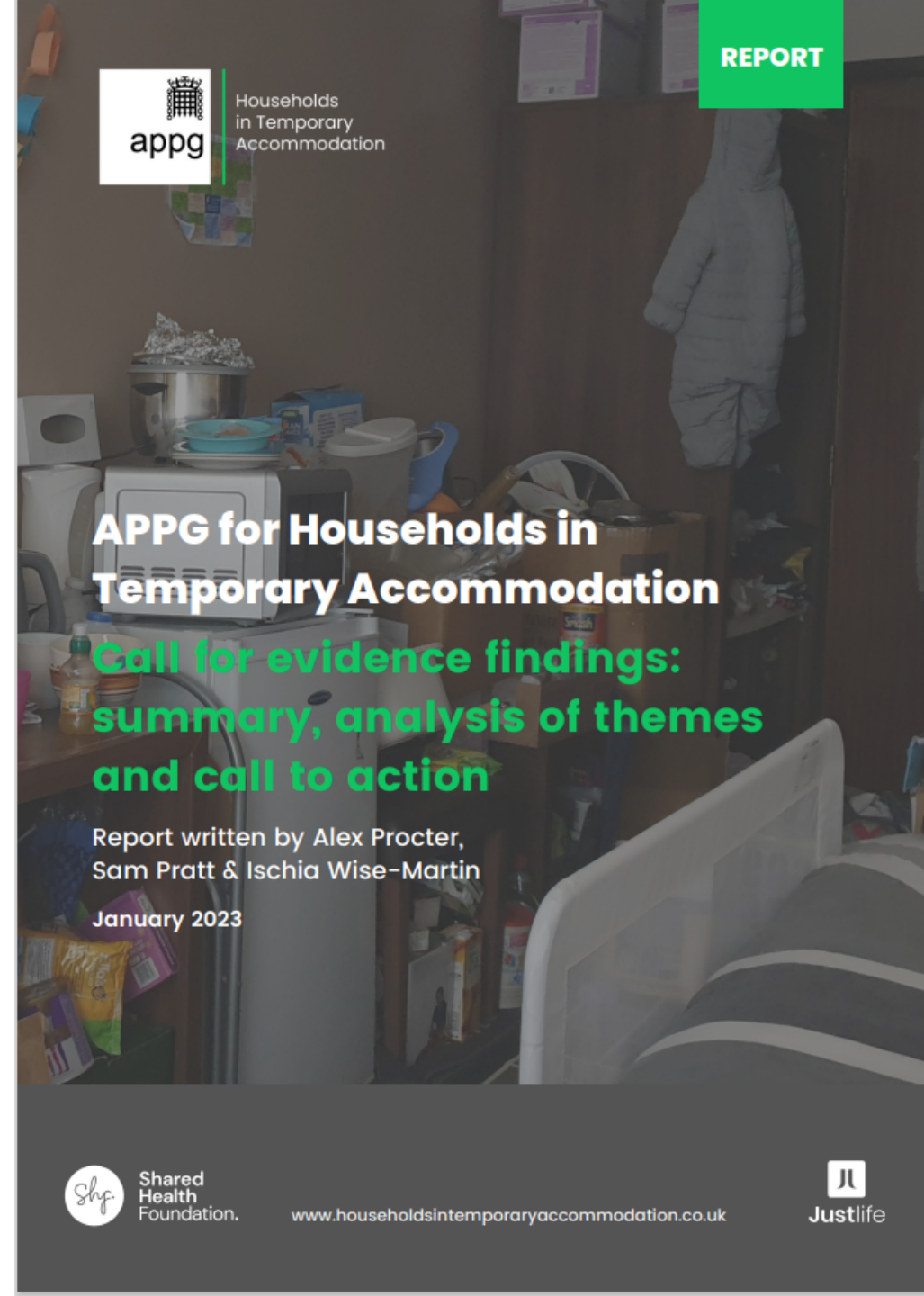
Greater Manchester is an outlier in the North West

Area	TA per thousand households in area					B&B per thousand households in area				
	March 2020	March 2021	March 2022	March 2023	% rise: 2020 to 2023	March 2020	March 2021	March 2022	March 2023	% rise: 2020 to 2023
England	3.92	4.02	3.98	4.35	11%	0.35	0.47	0.42	0.57	66%
England exc. London	1.61	1.76	1.90	2.18	35%	0.23	0.35	0.35	0.46	98%
North West	1.42	1.56	1.89	2.14	50%	0.23	0.36	0.38	0.53	134%
Greater Manchester	2.78	3.24	3.80	4.14	49%	0.41	0.50	0.60	0.73	77%
Greater Manchester exc. MCC	1.16	1.37	1.81	2.17	87%	0.23	0.29	0.33	0.38	67%

APPG Recommendations to national and local government:

1. Temporary accommodation regulator: temporary accommodation to be included under the new Social Housing Regulations Bill
2. Basic facilities and adaptations provision in temporary accommodation
3. Support for Housing Officers
4. Holistic support for homeless households
5. Notification System
6. Transport access Ongoing need
7. Mapping the out of area placements system

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Households
in Temporary
Accommodation

REPORT

APPG for Households in Temporary Accommodation

Call for evidence findings:
summary, analysis of themes
and call to action

Report written by Alex Procter,
Sam Pratt & Ischia Wise-Martin

January 2023



Shared
Health
Foundation.

www.householdsintemporaryaccommodation.co.uk



Justlife

Temporary accommodation at crisis point:

Frontline perspectives from London and Greater Manchester

Paul Hackett and Maura Farrelly



Recommendations to the boroughs, Greater Manchester Combined Authority (GMCA) and GLA:

- The boroughs should continue to engage in pan-city actions and partnerships to regulate and improve the TA market.
- Councils should be allowed to keep more of their Right to Buy receipts to support housing acquisitions, buy-backs and new build for homeless households.
- The GLA and GMCA should undertake independent reviews into increasing private and social impact investment in TA and move on housing.
- The boroughs should review the out of borough placement protocols to ensure that they are being adhered to and that the relevant authorities and support services are notified when homeless households are placed in their area.
- The boroughs should seek to enforce minimum standards, including national space standards, on property conversions to TA and move-on housing.
- The boroughs that have not done so should plan for a phasing out of any routine use of B&Bs for families in TA

A more granular Local Analysis

VFM Exercise in partnership with Centre for Homelessness Impact

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VFM Exercise

Officers:

On Temporary Accommodation:

- What trends have you seen in demand for temporary accommodation?
- How much do you spend on TA each year? How much do you spend for each type of TA you provide? What strategic measures are in place, if any, to reduce the long term cost of TA?
- What information do you have on TA and different types of TA? What information do you hold on quality of TA?
- Do you track information on the duration of stay by household and TA type? How are different household types served by TA and where do they move on to?
- Do you measure success of different types of TA? If so, which types seem to be more successful at meeting the needs of people?
- Are you tracking developments such as out of borough placements and the placement of asylum seekers and the impact that this may have on your spending on TA and other homelessness services?

People in TA:

- 1) What is working for you in temporary accommodation?
 - What is working for you day to day? How are services working?
 - What is working for you going forward and achieving your housing goals?
- 2) What is not working for you in temporary accommodation?
 - What is not working for you day to day?
 - What is not working for you going forward and achieving your housing goals?
- 3) How does the location, quality of accommodation suit your needs? What could be improved and what would you like to see?

Possible Recommendations

Smith Institute Report:

- Pan-city actions and partnerships
- Right to Buy receipts
- Increasing private and social impact investment
- Review the out of borough placement protocols
- Enforce minimum standards,
- Phasing out of any routine use of B&Bs for families

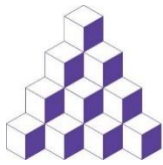
Possible VFM Recommendations:

- Better, shared data on TA usage and spend?
- Agreement on TA rates/costs for OOB?
- Utilise GMHAN and other networks to bring the VCSE sector with us on the journey?
- Exploring new supply options, learning from existing private/social investment schemes ?
- Refreshed GM Out of Borough protocol and process?
- Opportunities through the Good Landlord Charter and Scheme?
- Learning from successes in Manchester in phasing our use of B&Bs for families?

Next Steps

- Digest VFM report and socialise amongst homelessness leads, Deputy and Chief Execs and PHC.
- Develop an action plan based on the outputs of this and the APPG report on TA.
- Get lead officer and portfolio leads buy-in to progress this action plan.
- Scope Project Management resource to drive this work forward.
- Utilise GMHAN to coordinate voluntary sector input.
- Continued lobbying on Welfare Reform: Local Housing Allowance, benefit cap, bedroom tax, enabling Local Authorities to claim 100% of Housing Benefit from DWP.
- **Explore opportunities for immediate and long term housing supply.**

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GREATER MANCHESTER PLANNING AND HOUSING COMMISSION

Date: 15 January 2024

Subject: Integrated Water Management Plan

Report of: David Hodcroft - Infrastructure Lead (GMCA Place Directorate)

Purpose of the report

To provide a briefing to the Planning and Housing Commission on the [Greater Manchester Integrated Water Management Plan](#): (a) Integrated investment examples and (b) Lessons learnt to date.

Recommendations

Planning and Housing Commission members are requested to:

1. Provide comments/feedback and identify areas where additional clarity or added value could be provided.
2. Consider whether there are any issues highlighted in the report which are relevant to the commission's work or within their local authority.
3. To agree to receive a future report on progress of the workstreams relevant to the Commission.

Contact Officers

[David Hodcroft](#) – GMCA Infrastructure Lead

1. Introduction / Background

- 1.1 A briefing on the Integrated Water Management Plan (IWMP) was presented to the Planning and Housing Commission when it met on the 31 October 2023.
- 1.2 The Integrated Water Management Plan (2023) is a joint Plan between the GMCA, the Environment Agency and United Utilities.
- 1.3 The outcomes that the Plan and associated workstreams are working to achieve are:
 - Integration and embedding investment programmes within the identified strategic growth locations to leverage multiple benefits.
 - Accelerate the implementation of sustainable drainage interventions in locations identified through the Integrated Water Management Plan and in doing so reducing carbon emission, increasing climate resilience whilst providing benefits to nature, society, and pride in our places.
 - Reduce the operation of storm overflows by attenuating or disconnecting rainwater in urban areas and preventing it from entering the combined system, reducing pollution, benefitting local waterways in Greater Manchester.
 - Creating new jobs, developing skills and apprenticeship roles that benefit residents in Greater Manchester
- 1.4 The GMCA agreed at the September 2023 GMCA meeting that the main outputs that will be delivered by March 2024 are:
 - a. Establishment of the Integrated Water Management Team, implementation of team culture and charter and sharing of resources across GMCA, EA and UU.

- b. Further development of the living integrated opportunity programme (projects and interventions within geographical locations and catchments).
- c. Identification and progression (from concept to business cases) of the first tranche of geographical clusters to demonstrate the impact and delivery of better outcomes.
- d. Confirmation of the skills and graduate/apprenticeship programmes across the CA, UU, and EA for integrated water management to commence in September 2024.
- e. Review of the existing GMCA governance structures to strengthen accountability, scrutiny and provide clarity of responsibility in accordance with the principles for good governance
- f. Establishment of the partnership board in accordance with the governance framework.
- g. A communication and engagement plan outlining who will be engaged, when and how during 2023-24.

2. Lessons Learnt

- 2.1 This briefing provides an overview and update on the following outputs (See Annex A):
- Workstream 1 (living integrated opportunity programme)
 - Workstream 2 (digital platform)
 - Workstream 7 (communication and engagement plan).

3. RECOMMENDATIONS

- 3.1 Recommendations appear at the front of this report.

ANNEX A - Presentation attached separately.

<u>BOLTON</u>	<u>MANCHESTER</u>	<u>ROCHDALE</u>	<u>STOCKPORT</u>	<u>TRAFFORD</u>
<u>BURY</u>	<u>OLDHAM</u>	<u>SALFORD</u>	<u>TAMESIDE</u>	<u>WIGAN</u>

15 January 2024

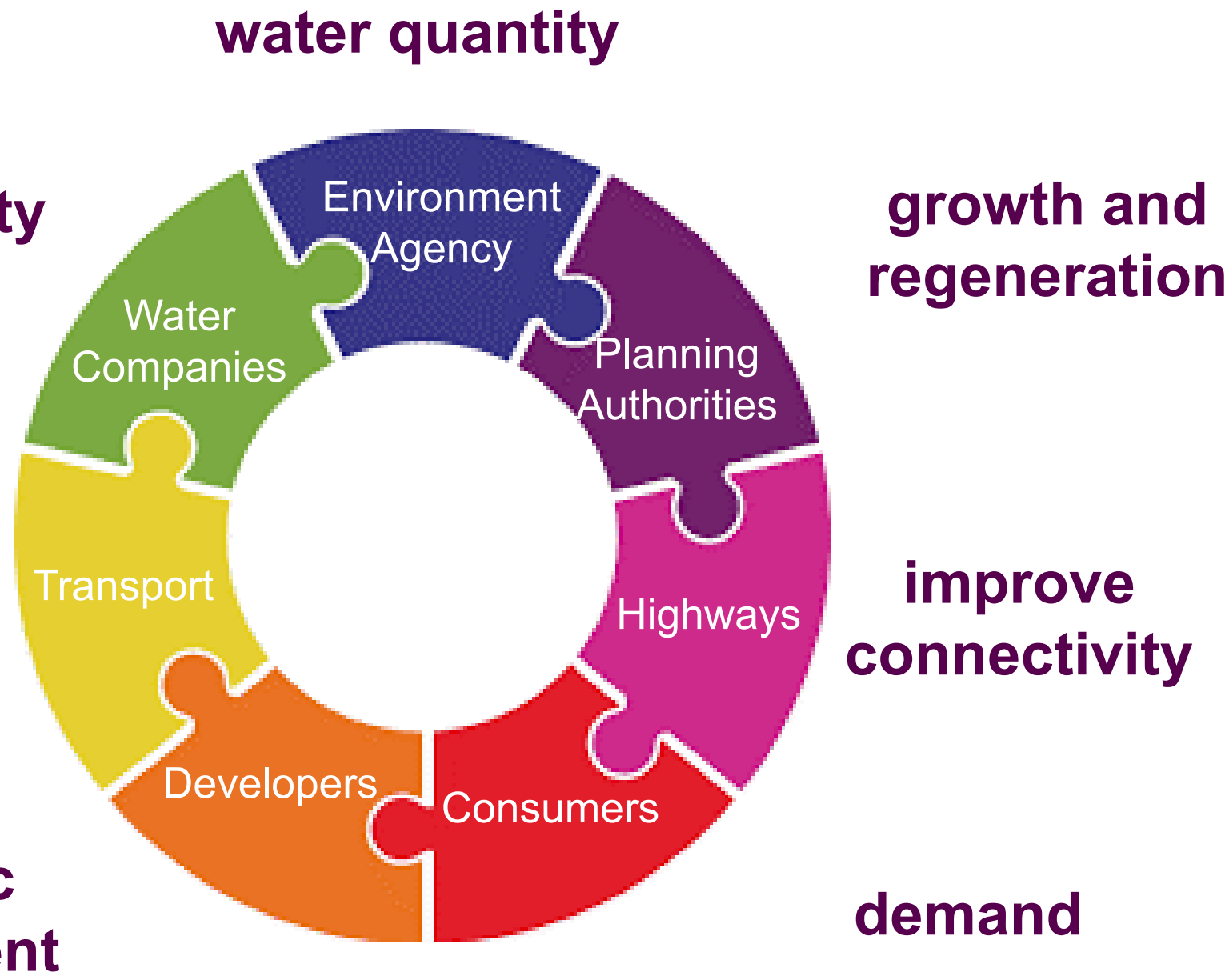
Integrated Water Management Plan
Planning and Housing Commission

Page 29

Presentation from David Hodcroft (GMCA), Helen Telfer (Environment Agency)
and Dee Grahamslaw (United Utilities)



Outcomes



Page 30



Aim


- Create value through how **we deliver collaborative schemes**, through wider benefits to environment and society and, critically, through organisational resilience.
- Integrate opportunities up **that align spatially**, driving investments and solutions that deliver better value compared to traditional solutions, **leveraging funding from other sources** where there is an alignment in objectives and by challenging delivery to be more efficient
- To build a **strong pipeline of investible projects** such that GM is in the strongest possible position to secure funding as it becomes available – eg WINEP/ EA GIA



Conditions are prime in GM...

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 HM Government

GMCA GREATER MANCHESTER
COMBINED
AUTHORITY

Greater Manchester Combined Authority Trailblazer deeper devolution deal

Subject to ratification of the deal by all partners and the statutory requirements referred to within this document, including public consultation, the consent of the Greater Manchester Combined Authority and its constituent local authorities, parliamentary approval of the secondary legislation implementing the provisions of this deal, and accompanying accountability arrangements.

15 March 2023



Seven Interdependent workstreams



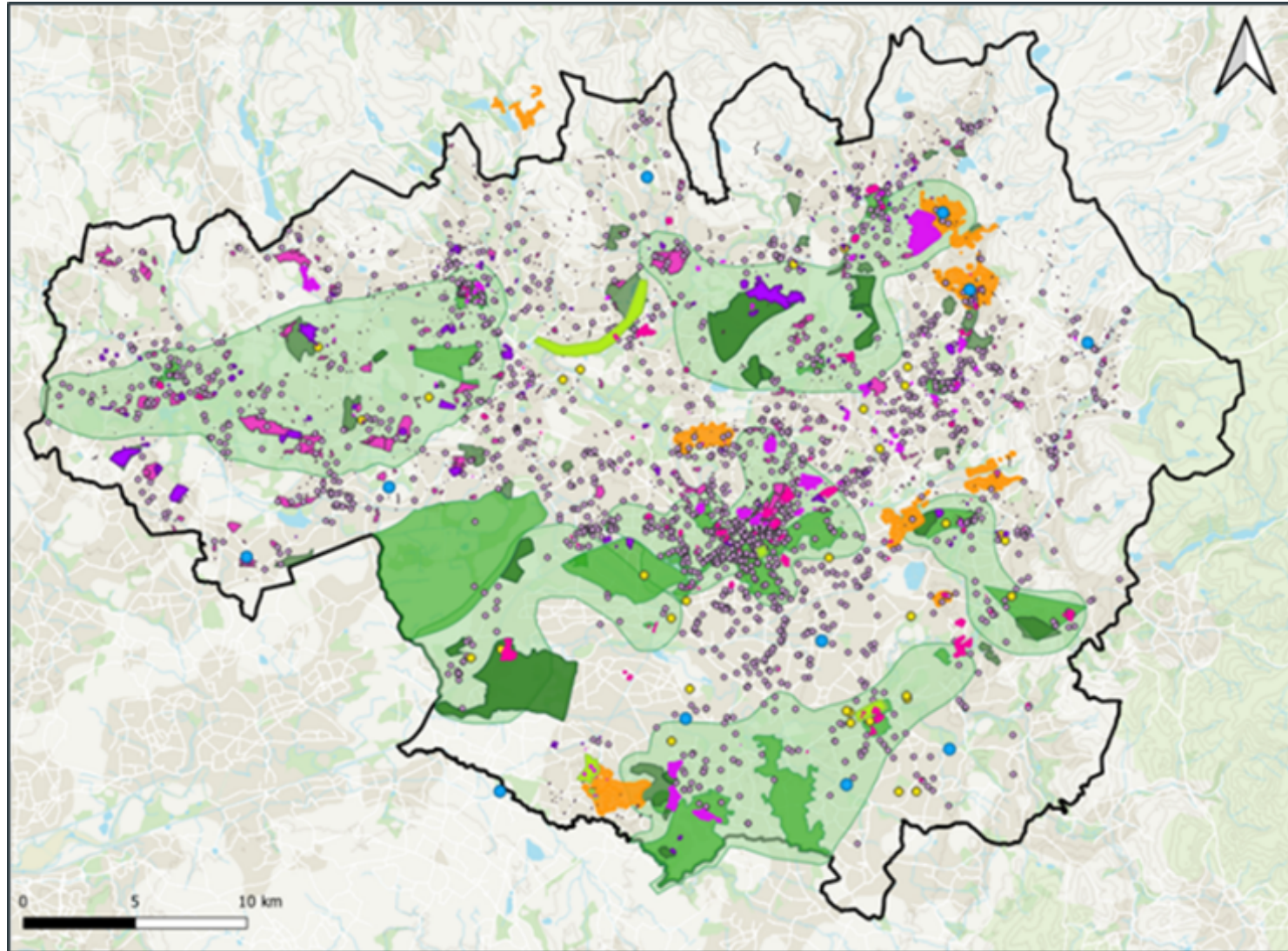
**Delivering the IWMP
through Workstreams**



Integration and embedding investment programmes within the identified strategic growth locations to leverage multiple benefits



Evidence led – data analysis across multiple sources



60 data sets shared

20 organisations

9,250 interventions

400 integrated opportunities



400 to 7 (utilising existing project networks)

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No.	Cluster	Oct-23				Nov-23				Dec-23				Jan-24				Feb-24			Mar-24						
		w/c 2nd	w/c 9th	w/c 16th	w/c 23rd	w/c 6th	w/c 13th	w/c 20th	w/c 27th	w/c 4th	w/c 11th	w/c 18th	w/c 25th	w/c 1st	w/c 8th	w/c 15th	w/c 22nd	w/c 29th	w/c 5th	w/c 12th	w/c 19th	w/c 26th	w/c 4th	w/c 11th	w/c 18th	w/c 25th	
5	Platt Bridge / Hindley (Wigan)	Yellow	Yellow	Yellow	Yellow				Purple	Yellow			Yellow														
6	Shaw Milnrow & Oldham Town Centre				Purple	Blue	Blue	Blue	Blue	Pink	Blue		Blue	Blue	Blue	Blue	Blue	Blue									
1	Ashton				Purple	Orange	Orange	Orange	Orange	Orange			Orange	Orange	Orange	Orange	Orange										
4	Middleton (Rochdale)						Purple	Green	Green	Green			Green	Green	Green	Green	Green										
7	Cheadle							Yellow	Yellow	Yellow			Yellow	Yellow	Yellow	Yellow	Yellow										
2	Bolton								Blue	Blue			Blue	Blue	Blue	Blue	Blue	Blue	Blue	Blue	Blue	Blue	Blue	Blue	Blue	Blue	Blue
3	Manchester Central					Purple			Orange	Orange			Orange	Orange	Orange	Orange	Orange	Orange	Orange	Orange	Orange	Orange	Orange	Orange	Orange	Orange	Orange
	Stockport Town Centre									Purple										Pink							
	Rochdale and Littleborough						Purple																				
	Wrap-up/contingency																									Black	

Assume 12 weeks to complete (approx. 3 months)

- 1st meeting
- 2nd meeting
- ★ Key milestone

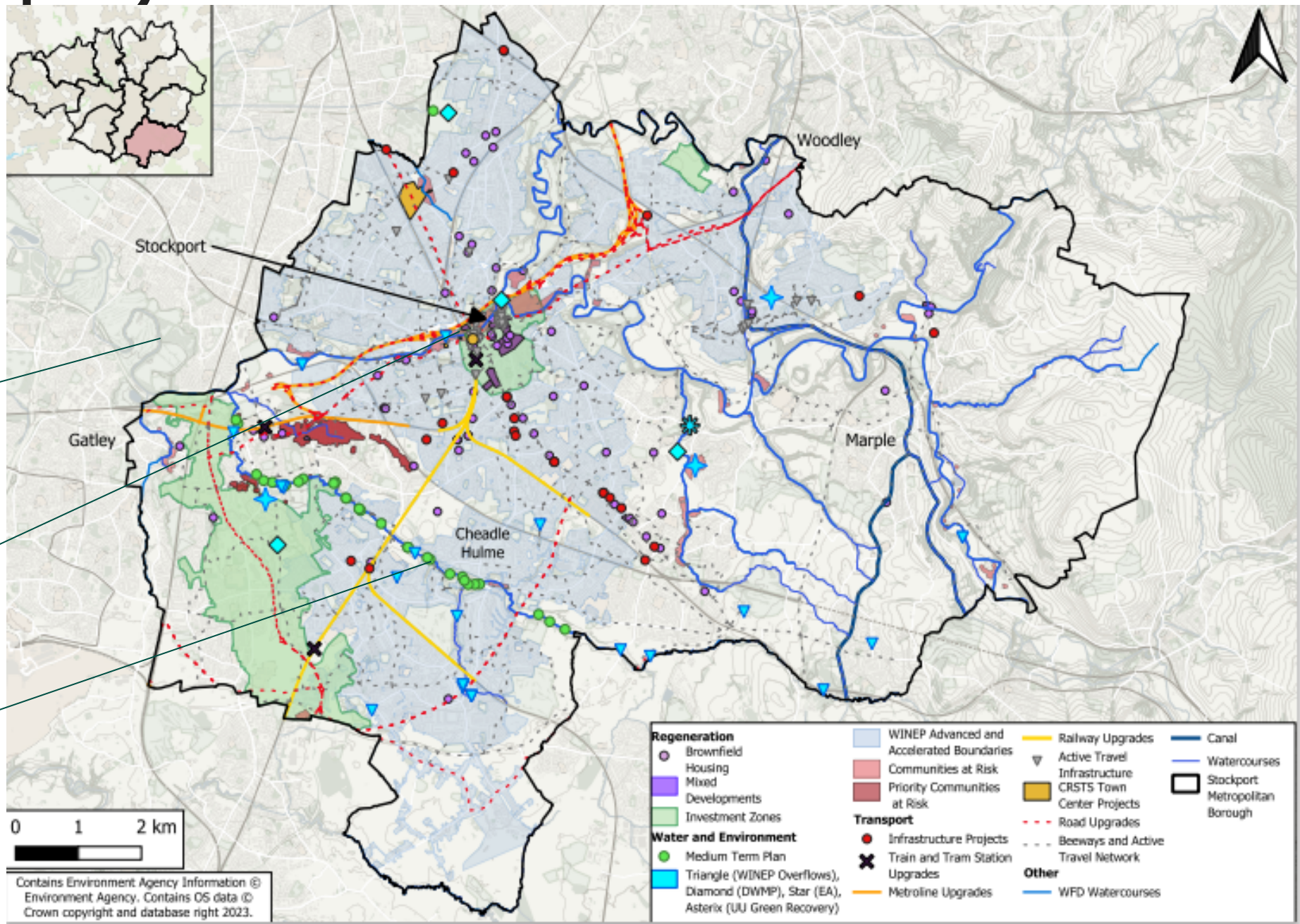
Projects (Stockport) –Whole Area

- 224 Projects
- Airport City and Southern Strategic Growth Corridor Growth Area

8 Clusters
 Cingle
 Brook/Fletcher Moss

A6 transport improvements

Cheadle



Contains Environment Agency Information © Environment Agency. Contains OS data © Crown copyright and database right 2023.

Town Centre Projects

61 Projects

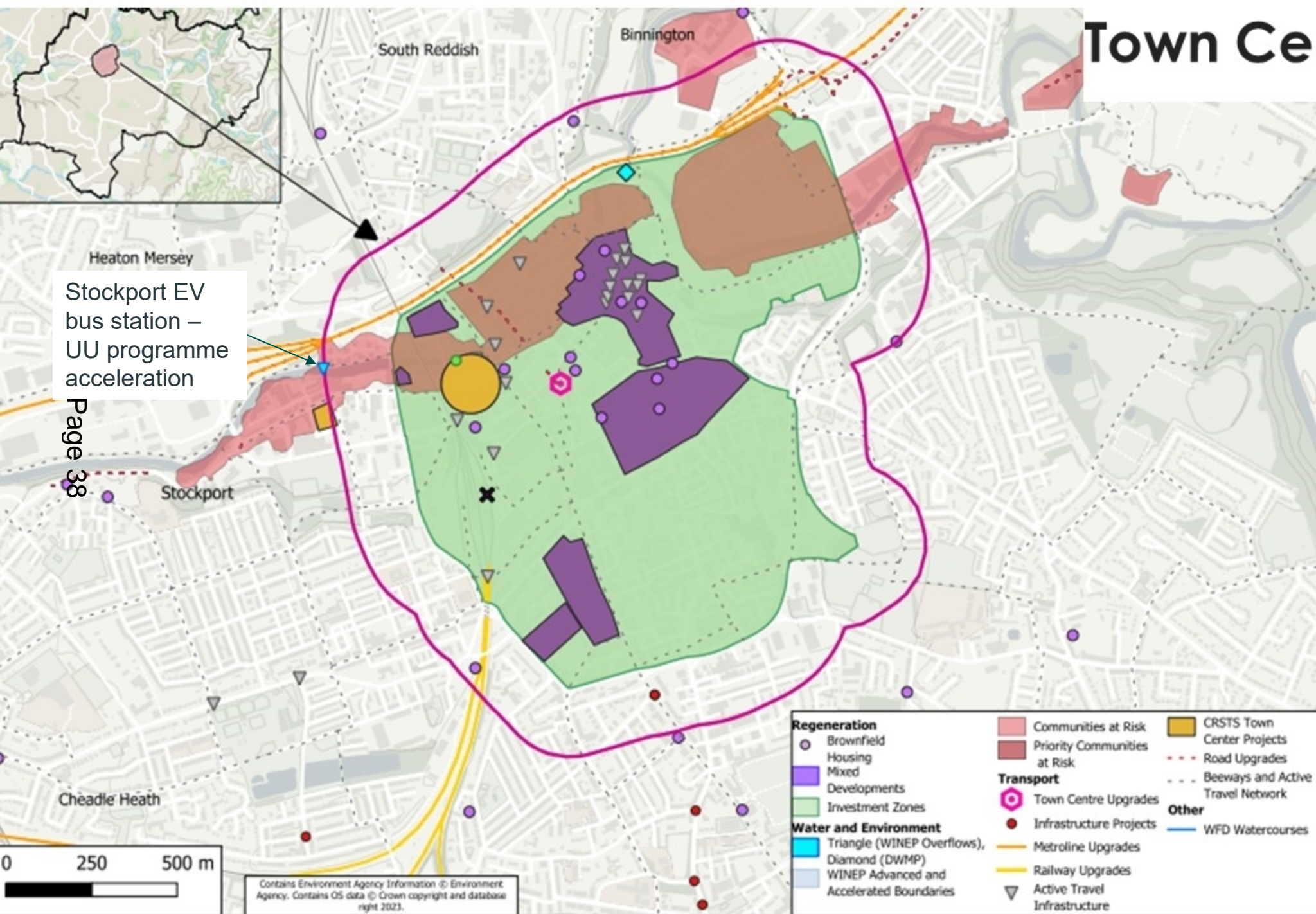
5 Water

- 2 x EA Communities at Risk Areas
- 2 x UU Combined Storm Overflow upgrades, due to start in 2023 and end in 2027
- 1 EA Environment Programme

31 Development Sites (housing and mixed use)

25 Transport

- 1 railway improvement project – The Stockport Station Alliance Enhancement Program.
- 1 new train station
- 3 Metrolink upgrades
- 2 road projects
- 1 CRSTS
- 17 active travel





Stockport – Objectives, timescales and tasks



JV Strategic Objectives



1 An exceptional place for the people of Stockport.

2 A connected place that is integrated into the wider town centre.

3 A place that is green and improves the environment.

4 A place that is digitally enabled.

5 A place that supports housing choice.

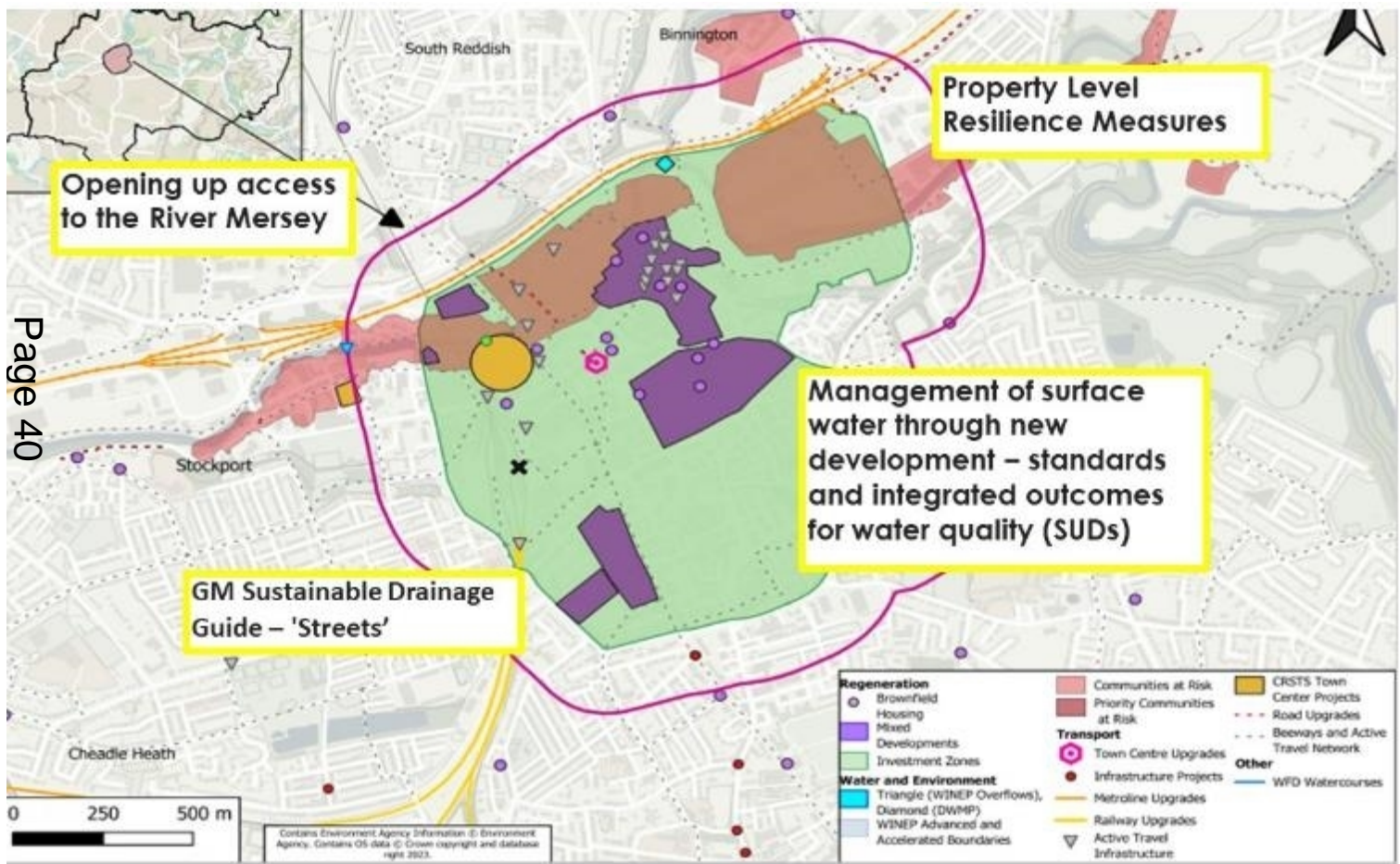
6 A place that drives economic growth.

7 A distinctive place that celebrates local character.

8 A place that maximises social value



Stockport Example – New development focussed



Page 40

IWMP Added Value

£Xm co-funding leveraged to unlock most sustainable drainage strategy for Stock 8 (reducing flood risk and improving water quality)

Early engagement with key stakeholders reduces the risk of time and cost impacts during planning process

Increased access to high quality green infrastructure leading to health and wellbeing benefits by opening up access to the River Mersey

Reduced disruption to communities with co-ordinated construction activities

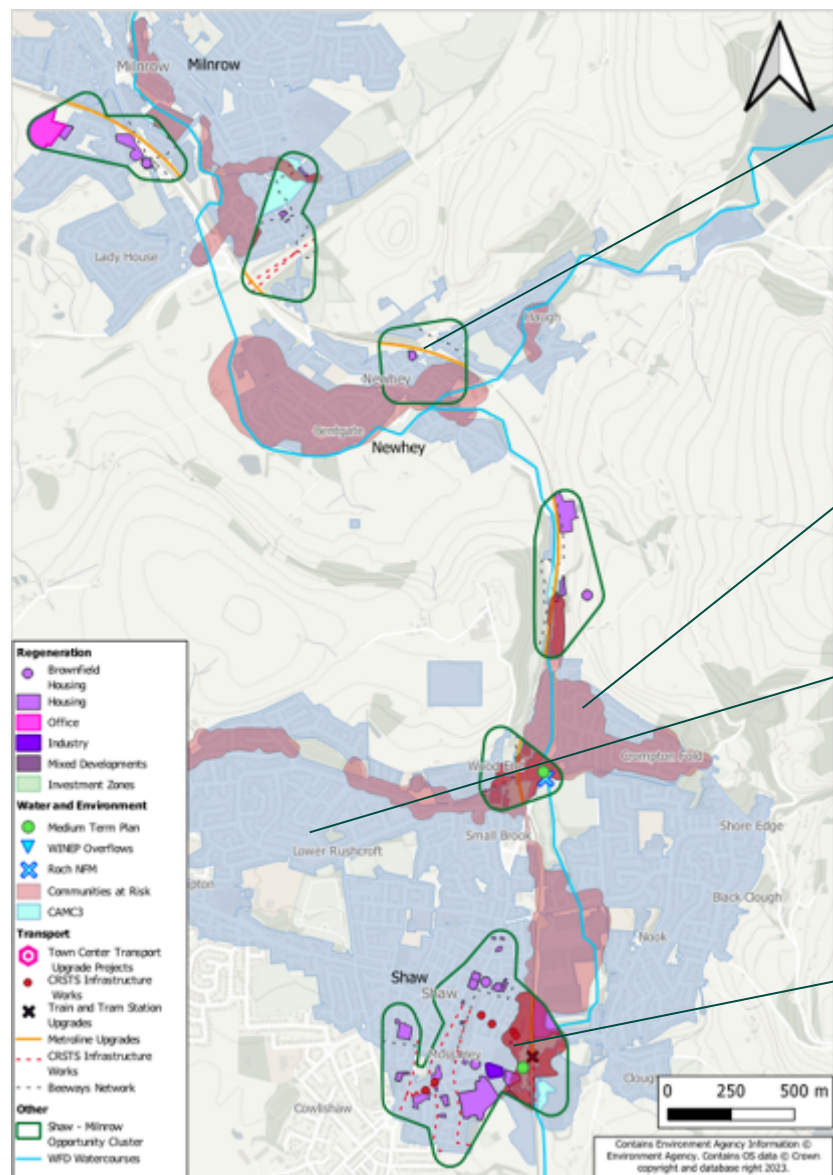
Oldham Summary – Place based collaboration

- **£260m** investment pipeline
- North-East Growth Area
- 62ha
- 71 Projects:

Page 41

7 Water (including 1 UU Advanced WINEP CSO Upgrade with up to £31 million being invested and priority pipeline projects for Environment Agency).

- **51** development projects (housing, industry, office etc)
- **3** strategic allocations upstream for Beal Valley / Broadbent Moss
- **10** transport

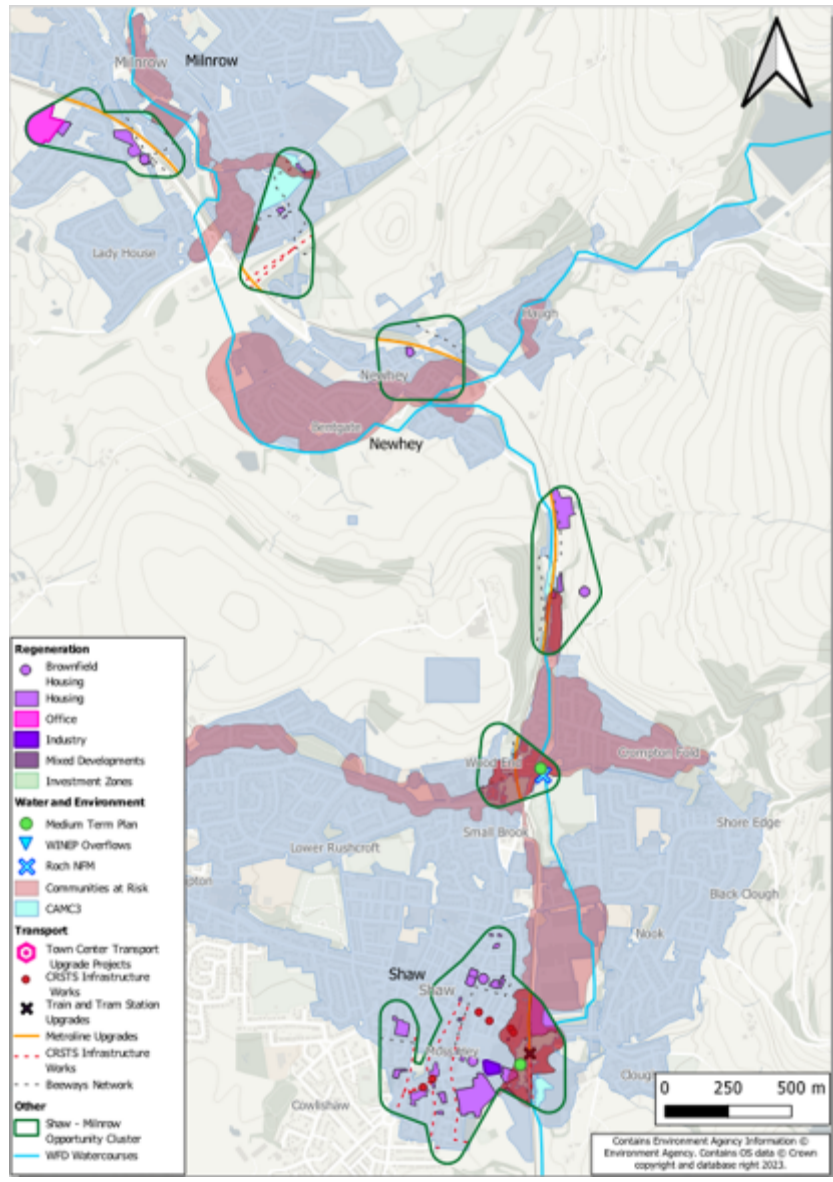


Transport (to make resilient) re-design urban area.

Environment Agency led flood alleviation (from main river)

United Utilities – surface water alleviation (from combined sewer)

Regeneration/new development



IWMP Added Value

£Xm co-funding leveraged to create additional upstream flood storage to reduce flood risk and improve water quality through nature based solutions

Early engagement with key stakeholders reduces the risk of time and cost impacts during planning process

Increased access to high quality green infrastructure leading to health and wellbeing benefits by creating additional habitat alongside the River Beal

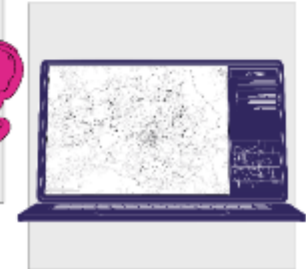
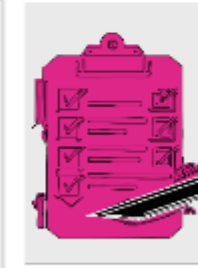
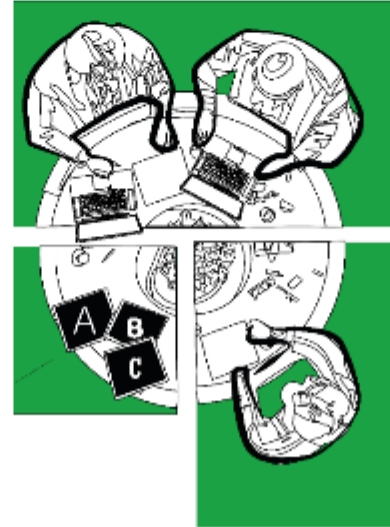
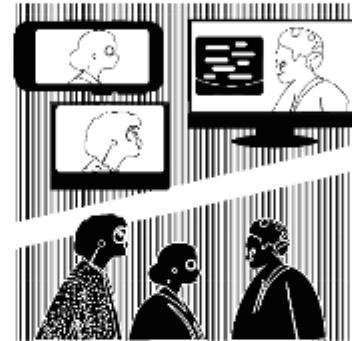
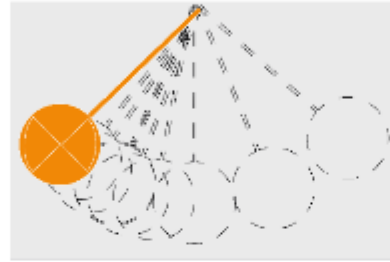
Reduced disruption to communities with co-ordinated construction activities

KEY INGREDIENTS to developing an INTEGRATED WATER MANAGEMENT PLAN

Lessons Learned From Greater Manchester

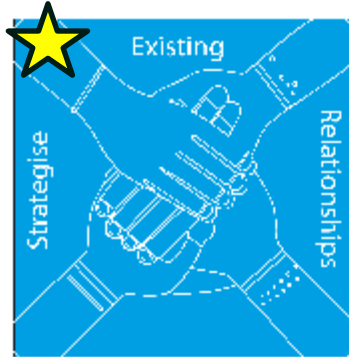


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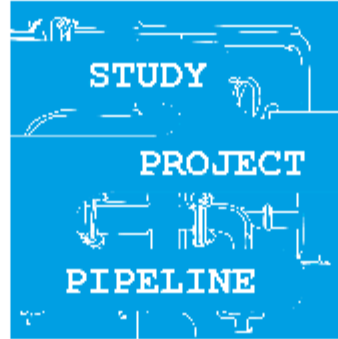


FOUNDATIONS

Recognise the existing relationships within the geographical area

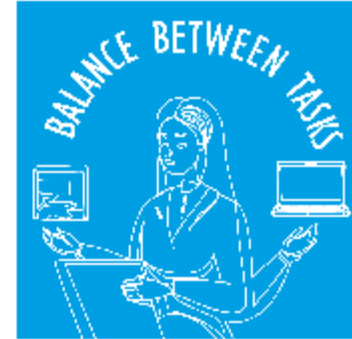


Environment Agency's role not as a regulator but as a strategic partner



A rapid overview of projects pipelines

Engage internally and externally of the leading organisations



Balance between preparing for monthly leadership meetings and producing work

Page 44



Keep the core group small to guarantee delivery – but remember to involve wider stakeholders



People who are keen to collaborate, share information with the right interpersonal skills to maintain energy and momentum



Define leadership to drive a collaborative process, merging technical knowledge with interpersonal skills

Nurture pre-existing relationships



DEFINE LEADERSHIP & SET THE RIGHT STRUCTURES IN PLACE



Align each stakeholder's expectations to create a unified vision and align objectives between the different organisations, managing political expectations, scrutiny/transparency and accountability

ALIGN VISION

TRUST is essential

INTEGRATE



Promote a virtual collaborative sharing space

Share knowledge between team members



COLLECTIVE BUY-IN

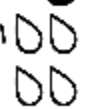


Ensure collective buy-in from each stakeholder to facilitate data sharing and promote political endorsement

UNIFIED BRANDING

Enhancing Life through Water

Build a unified brand: different organisations represented as one

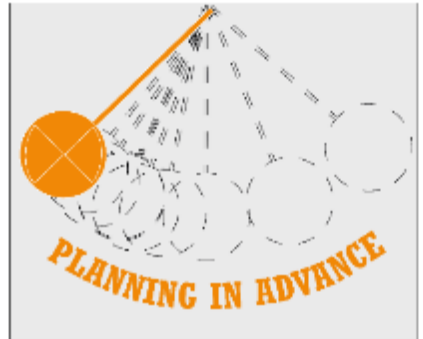




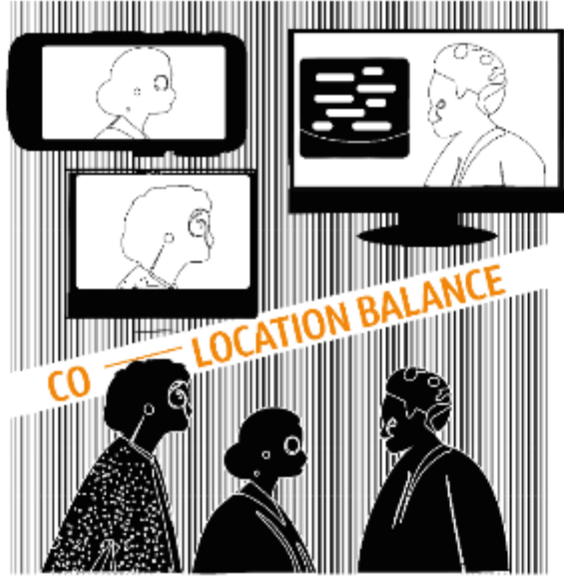
Harness the existing relationship between the organisations to start the journey



Set a quick start, fast paced tasks tracked to build up and keep momentum



Define optimal work arrangements to find a balance between face-to-face meetings and virtual collaboration. Create a team culture, developing a charter



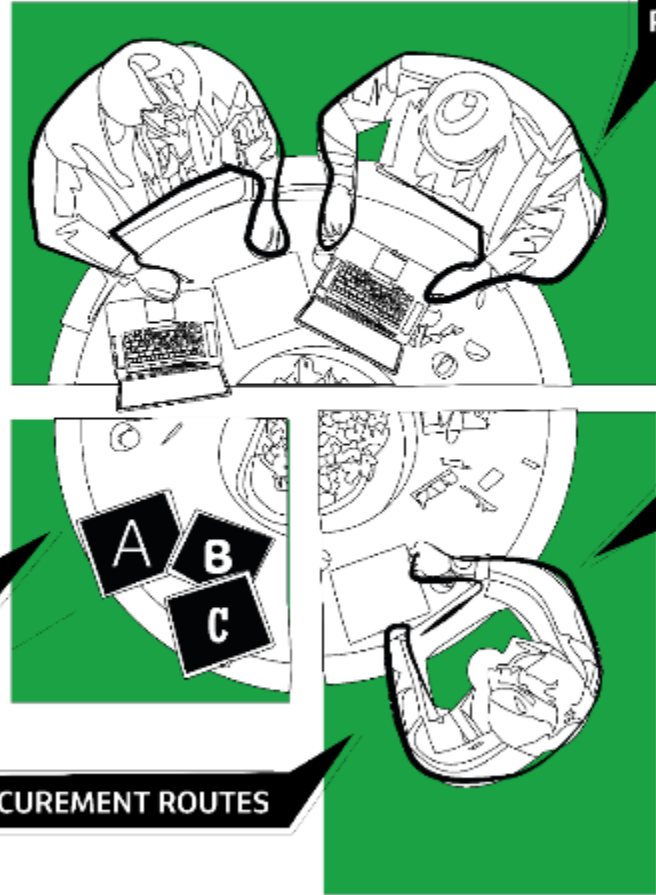
KEEP MOMENTUM

Planning in advance, setting focused themes for each week, defining milestones through a flexible and non-prescriptive programme, bringing in Subject Matter Experts when required



Define priorities as early as possible to work towards realistic expectations

STRUCTURE



Programme Manager expertise should be part of the core team, utilising tools such as action log to track / confirm tasks, report milestones, manage budget and control metrics

PROGRAMME MANAGER EXPERT

Engage early on Legal and Commercial leaders from each organisation to agree collaborative agreements

LEGAL & COMMERCIAL

Start as early as possible the development of a resourcing & funding plan (Annual Business Plan approved by the GMCA)

★ RESOURCING & FUNDING PLAN

Use existing procurement routes to start quicker, and different phases can be completed through different procurement routes

PROCUREMENT ROUTES



VISIBILITY

Greater Manchester is nationally leading on Integrated Water Management with common issues and lessons across the country and internationally

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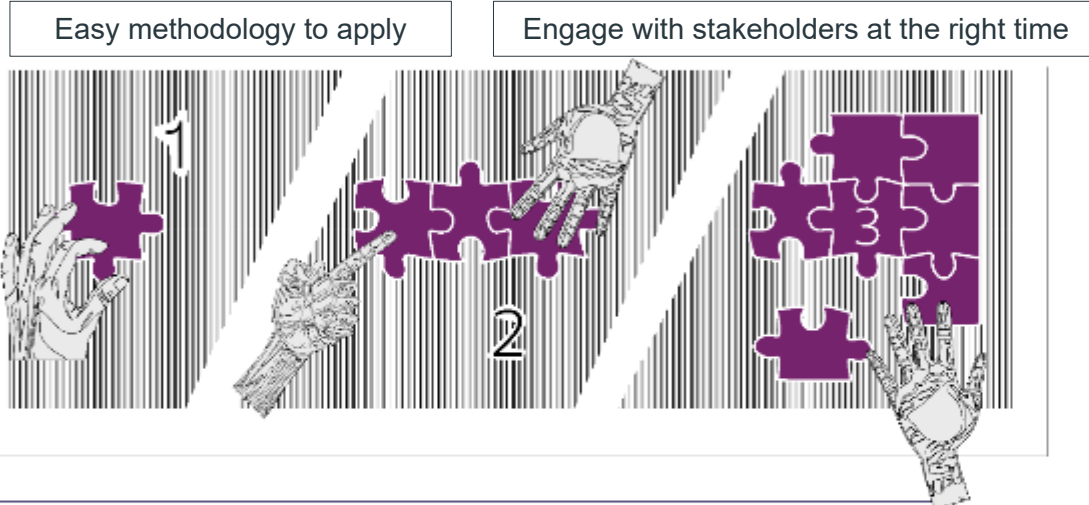


Strive for visibility, celebrating outcomes as a model case study and achieving national influence



Measure outcomes to demonstrate plan maturity process

SIMPLE METHODOLOGY



DOCUMENTATION



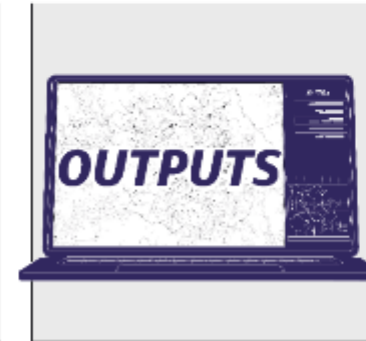
Simplify information sharing within organisations



Allocate dedicated team members to establish ownership accountability



Translate and simplify complex data into accessible information



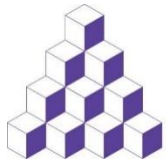
Document the outputs for easy navigation, capturing outcomes to facilitate knowledge sharing within and outside of the team

To find out more information on the Greater Manchester
Integrated Water Management Plan, scan the QR code



Thank you

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GM PLANNING AND HOUSING COMMISSION

Date: **15th January 2024**

Subject: GM Healthy Homes Services

Report of: Mary Gogarty, Principal Housing Strategy, GMCA

Purpose of Report

To share the background to the GM Healthy Homes services development work, the outcomes of the recent review into healthy homes services, and the resourcing plans to implement the recommendations of that work.

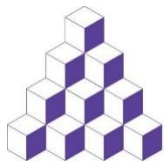
Recommendations:

Members are requested to:

1. Note the contents of the report.

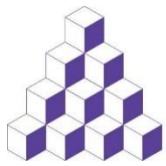
Contact Officers

- Mary Gogarty: mary.gogarty@greatermanchester-ca.gov.uk



1. Introduction and strategic context

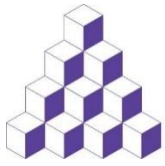
- 1.1 Development of coherent Healthy Homes services is a longstanding strategic commitment for Greater Manchester, being a desired outcome of the GM Housing Strategy, GM Population Health Plan, GM Tripartite Agreement and the Framework for Creating Age Friendly Homes produced by the GM Housing, Planning and Ageing Group.
- 1.2 The 2017 Greater Manchester Strategy, Our People Our Place outlined a key commitment to provide Safe, Decent and Affordable homes for everyone in Greater Manchester. The co-produced GM Housing Strategy presents the development of a GM Healthy Homes service as key to aligning our housing and health priorities at a strategic level and therefore delivering the strategic priority of a safe, decent and accessible home for all.
- 1.3 There is evidence that interventions to improve the quality and suitability of the home environment can be effective in preventing, delaying and reducing demand for social care and health care; enable people to manage their health and care needs; and allow people to remain at home for as long as they choose. It is important, as we start to care for more people in their home that services are able to respond to increasing complexity.
- 1.4 Adaptations, repairs and removal of hazards are an effective and cost-effective intervention for preventing falls and injuries, improving performance of everyday activities and improving mental health. Adaptations can help to reduce hospital admissions and speed up discharges, cut domiciliary care costs, and delay the necessity to move into residential care. Research has found that people who have had grant-funded adaptations and subsequently move into care do so some four years later than those who have not had adaptations carried out.
- 1.5 Yet older and disabled people who could be eligible are still often unaware of the existence of Disabled Facilities Grants (DFG) and home assistance and take up can be 'patchy'.



- 1.6 In Greater Manchester, current provision of adaptations, repairs and removal of hazards varies by locality, ranging from comprehensive, branded agencies delivering a range of collectively commissioned services, to localities where provision may be limited to statutory delivery of adaptations.
- 1.7 This reflects the withdrawal of national investment in Home Improvement Agency (HIA) services, private sector housing interventions and renewal programmes from Local Authorities by central government since 2010. The ability to deliver a response to poor quality housing at scale has dramatically reduced since this time and consequently, expertise and capacity in local authorities and providers has reduced as a direct result of this. That means additional costs are being incurred for health, social care and other public services, because of lack of preventative interventions in the home, also leading to a worse quality of life for GM residents.
- 1.8 Those LAs who have continued to provide these services have done so through their own investment, acknowledging the important role that these services have from a preventative perspective, but also in immediate improvements in quality of life.

2. arc4 commission

- 2.1 arc4 was commissioned in March 2022 to support the development of consistent Healthy Homes services across Greater Manchester (GM). The GM Tripartite Agreement partners (Greater Manchester Combined Authority, NHS GM Integrated Care, and GM Housing Providers) jointly commissioned this work and are working together to share resources to operationalise this as a priority workstream across housing, health, and social care.
- 2.2 A summary of the proposed baseline healthy homes offer is as follows:
- Consistent advice and information- consistency across locality websites and offline resources to provide information on preventative support, supplemented with individual locality information.



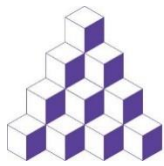
- Aligned healthy homes grant products and support across localities- using flexibilities in the Disabled Facilities Grant to create an offer with consistent language that encourages more take up such as Hospital Discharge Grant and Dementia Grant
- Providing an affordable warmth service across localities- consistent service that provides physical interventions in the home to help people live well, and advice and support to maximise income
- Aligned Disabled Facilities Grant criteria and delivery - bringing a consistent approach to the mandatory grant regime

2.3 There are also policy recommendations, including;

- Aligning Private Sector Housing Assistance Policies- setting out a consistent and coherent offer regardless of location, and creating user friendly published documents
- Development of a GM Housing Providers adaptations protocol, setting out standard principles on approach and contributions to adaptations for GMHP tenants. The protocol would provide a minimum common standard, but would not prevent Providers from augmenting services to meet their tenants' needs.

2.4 The consultation recognised the potential opportunity and benefits of the Tripartite Partner organisations' involvement in the development of Healthy Homes services. There was positive support for the Tripartite Partners to engage in activity that would create economies of scale for localities and reflect the financial and capacity constraints in each locality, including:

- Data and research
- Resourcing
- Workforce development
- Strategic oversight and system Engagement

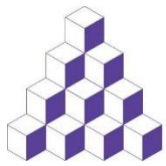


- Consistent policy and resource development

2.5 The scale of ambition of these recommendations is accompanied by ambitious timescales, in order to maintain momentum with this project, and to begin delivery in this vital area as soon as possible.

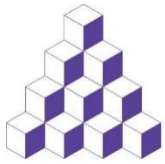
2.6 The proposed timescales for the implementation of this activity is shown in the table below:

Activity	Proposed timescale for delivery
Scoping an improved and consistent offer for tenants living in the Private Rented Sector	Within 12 months
GMHP Adaptations protocol	2024
Advice and information	Within 18 months
Creating a GM evidence base	Within 18 months
Aligned Housing Assistance policies	Within 36 months
Aligned first stage Healthy Homes products	Within 36 months
Aligned Disabled Facilities Grant delivery	Within 5 years



3. Resourcing plan

- 3.1 This commission included the development of detailed Transition Plans that recognise the additional support and resources required by localities and where economies of scale can be achieved. These transition plans detail a significant resource need for some localities to be able to deliver these services sustainably over the long-term.
- 3.2 There is more work to be done at a locality level to understand local requirements including what resource would be needed to deliver the baseline service level and necessary supporting policy recommendations, building on engagement that is already underway with the Practitioners' Group.
- 3.3 Part of the identified role for GMCA and NHS GM is to explore routes to sustainably fund and resource services, including any potential to lever resources via devolved mechanisms such as the future Single Settlement, and to present the underlying case for change to senior decision makers, including leaders via the GMCA.
- 3.4 A Project Manager at the GM level will coordinate this engagement with local authorities, as well as delivering the aspects of the project identified by arc4 as best being delivered across GM. The post holder will develop the GM healthy homes workplan in more detail, including delivery timescales.
- 3.5 This role will be a two-year fixed term post to sit in the GMCA Housing Strategy team, and will be jointly funded with NHS GM, recognising the importance of delivering healthy homes services to a range of health and housing priorities.
- 3.6 The post holder will be matrix managed by the GMCA Housing team and Tripartite Agreement Director, to ensure accountability to NHS GM. The Healthy Homes Practitioner Group will oversee the workplan and delivery to ensure it is adequately supporting localities.



4. Workplan

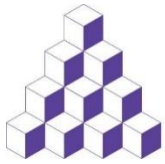
4.1 An initial workplan to be delivered by the postholder is outlined in the tables below:

4.2 Data and research

Activity
<ul style="list-style-type: none"> • Coordinating a GM-wide evidence base on need for support and adaptations • Improving Information systems to improve ability to move information between housing and ASC systems (this could enhance qualitative data flows). • Greater Manchester-wide research. Suggestions included: best practice and innovation to increase take up in the Private Rented Sector and the potential and benefits of creating an owners/PRS adapted property list and correct terminology that people recognise and understand. • Promoting good practice across Greater Manchester from within localities and from elsewhere.
Required partnerships
GMCA Research Team

4.3 Resourcing

Activity
<ul style="list-style-type: none"> • Establishing how funding streams can complement one another. For example, combining LA funding with other funding streams at a GM level. • Scoping alternative financial products and models (self-financing, charging models, equity products, loans) • Engagement with system to lobby for resources Facilitation of GM-wide legal advice • Supporting Practitioners' Group
Required partnerships
GMCA Core Investment Team

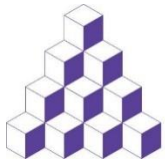


4.4 Workforce development

Activity
<ul style="list-style-type: none">• Supporting SME contractors to deliver in this arena by supporting them to access contracts, potentially linking SME contractors to work together.• Supporting the recruitment and training to access more LA Private sector housing professionals, occupational therapists, social workers, and surveyors.• Procuring joint training across Greater Manchester where needed
Required partnerships
<ul style="list-style-type: none">• NHS GM Adult Social Care• GMCA Public Service Reform team

4.5 Strategic oversight and system engagement

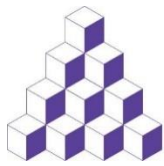
Activity
<ul style="list-style-type: none">• Political engagement• Project management and assurance• Regular and consistent partner engagement and updates
Required partnerships
<ul style="list-style-type: none">• GMCA• NHS GM• GM Housing Providers



4.6 Development of healthy homes services framework

Activity
<ul style="list-style-type: none">• Advice and information: Healthy Homes services- review current advice and information offer and work with Practitioners' Group and Ageing Hub to develop and update offer• Scoping the Private Rented Sector (PRS) offer with colleagues in enforcement teams, utilising opportunities through the devolution trailblazer to reduce barriers to delivering adaptations in PRS homes• Alignment of Private Sector Housing Assistance Policies: working with Practitioners Group to share best practice in PSHAPs
Required Partnerships
<ul style="list-style-type: none">• Healthy Homes Practitioners Group• GM Local Authorities• GM Housing, Planning and Ageing Group

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GM PLANNING AND HOUSING COMMISSION

Date: **15th January 2024**

Subject: Census 2021 Briefing

Report of: Lucy Woodbine, Senior Principal, Planning and Housing Research GMCA,
and Aislinn O'Toole, Analysts, Planning and Housing Research GMCA

Purpose of Report

This slides accompanying this paper set out some of the headline findings in relation to the 2021 census.

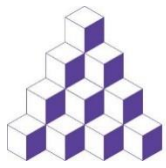
Recommendations:

Members are requested to:

1. Note the contents of the presentation and report.

Contact Officers

- Lucy Woodbine: lucy.woodbine@greatermanchester-ca.gov.uk
- Aislinn O'Toole: Aislinn.o'toole@greatermanchester-ca.gov.uk



1. Introduction/Background

1.1 The England and Wales 2021 census was undertaken on March 21st 2021. The census results were reported from the end of 2021 to the beginning of 2024.

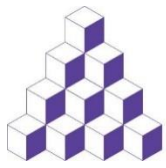
1.2 The census covers the following topics:

- demography and migration
- UK armed forces veterans
- ethnic group, national identity, language and religion
- Welsh language
- labour market and travel to work
- housing
- sexual orientation and gender identity
- education
- health, disability, and unpaid care

1.3 This presentation covers some of the headline findings in relation to the census 2021 for Greater Manchester with a focus on housing results.

1.4 The 2021 census was undertaken during the COVID-19 pandemic so may not show normal population and household patterns due to temporary changes in living circumstances during the pandemic for some households.

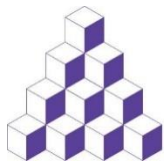
1.5 It is possible that the 2021 census will be the last England and Wales census, the Office for National Statistics have consulted on the option to move from a census every ten years to using administrative data and boosted surveys to provide more



regular outputs about the population of England and Wales. The GMCA responded to this consultation.

2. General census results for Greater Manchester

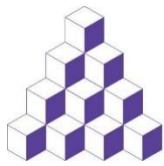
- 2.1 The following section sets out some interesting headline results from the census. It does not cover all census results.
- 2.2 The Census 2021 was held in England and Wales on 21 March 2021. There were 1,178,244 households and 2,867,800 usual residents in Greater Manchester on the census day.
- 2.3 Households in Greater Manchester increased by 50,000 (4.4%) since 2011. Nationally, the increase was larger, at 6.2%. The number of households increased in all ten of the Greater Manchester districts between 2011 and 2021, ranging from an increase of 11,560 in Salford (up 11.2%) to 1,785 in Trafford (up 1.9%).
- 2.4 Salford's population grew by 15.4% between 2011 and 2021, the highest growth rate in the north of England over the period.
- 2.5 Three quarters of the Greater Manchester population increase was driven by people born outside of the UK who arrived here over the last ten years.
- 2.6 The 2021 Census estimated that there were 821,801 Greater Manchester residents from an ethnic minority. This equated to 28.7% of Greater Manchester's population, slightly above the England average of 26.5%.
- 2.7 Some 6.6% of residents said their health was 'bad' or 'very bad' in Greater Manchester in 2021 compared with an average for England of 5.3%. Meanwhile, 9.3% of Greater Manchester residents said they had a health condition or illness which limited their day-to-day activities 'a lot'. The average for England was 7.5%
- 2.8 The proportion of the Greater Manchester population who did not have any qualifications has fallen from 32.7% in 2001, to 25% in the census of 2011, to 20% in that of 2021.



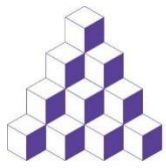
- 2.9 2% of Greater Manchester residents described themselves as gay or lesbian (compared with 1.5% in England). The proportion was highest in Manchester and Salford (3.3% in both).
- 2.10 The 2021 Census estimated that there were 821,801 Greater Manchester residents from an ethnic minority. This equated to 28.7% of Greater Manchester's population, slightly above the England average of 26.5%.

3. Housing census results

- 3.1 The majority of population growth between 2011 and 2021 was driven by those of working age (16-65) at 39.1% which was higher than England at 38.2%. Greater Manchester also has a higher growth drive by under 16s contributing to 27.4% of the growth in comparison to England which is 13.2% of the growth. Those over 66 contribute 33.5% of the growth in the population to Greater Manchester in comparison to 48.5% of the growth in England.
- 3.2 All districts apart from Wigan have growth contributed by under 16s. In Wigan 104% of the growth is driven by those over 66.
- 3.3 There have been pockets of household growth in those areas which have seen the majority of residential development.
- 3.4 Private Rented tenure reported the greatest increase in households across Greater Manchester with 60,939 more households in the period 2011 – 2021, which is a 34% increase. In England, Private rent increased by 29% in the same period.
- 3.5 Across Greater Manchester, it is only Private Rented tenure where all ten local authorities reported an increase in the number of households.
- 3.6 There was a reduction in those reporting they lived in Social Rented households (-4,137) across Greater Manchester.
- 3.7 In Bury, Manchester, Salford, Stockport and Trafford more household report living private Rented than social rented housing.



- 3.8 Owner occupier remains the most common tenure type with 58% of households, a slight decrease from 60% reported in 2011.
- 3.9 In 2021, more households are now owned outright (50.3%) than owned with a mortgage or loan (49.7%). This is a shift from the 2011 pattern.
- 3.10 There was a significant reduction of households reporting Living Rent Free from 2011 - 13,091 fewer households.
- 3.11 The number of overcrowded homes has increased a little since 2011. Concerns that data may mask true extent of overcrowding. Areas which are overcrowded look similar to 2011. Overcrowding has reduced in owner occupation but increased by over 20% in both private and social rented housing.
- 3.12 The 2021 census has been used to develop the equality impact assessment for the Good Landlord Charter. The slides provide an overview of findings for three areas: age, sexual orientation and ethnicity.
- 3.13 Older households are more likely to own than younger households.
- 3.14 There are more people aged 24 years and under living in the private rented sector (241,632), than in the social rented sector (207,753) in Greater Manchester.
- 3.15 Age doesn't appear to be a defining characteristic in the social rented sector, where each age group from Aged 25 years onwards report 17-18% rates of living in the social rented sector, however, those aged 24 years and under report slightly higher rates of living in the social rented sector of 23% in GM
- 3.16 The percentage of households reporting as aged 34 years and under is lowest among people who own outright (2% as a percentage of total households in GM) and highest among those who live in the private rented (42%).
- 3.17 Sexual orientation only applies to those over 16 and there was a large number of respondents who did not answer (150,715 in Greater Manchester).
- 3.18 Similarly to age, all Sexual Orientation groups report similar rates of living in the social rented sector in Greater Manchester. However, there are bigger differences in groups in the private rented and owned housing. For example,



Bisexual people in Greater Manchester are around 2.5times more likely to report living in the private rented sector than Straight or Heterosexual people.

- 3.19 Black, Black British, Black Welsh, Caribbean or African people report the lowest rates of home ownership in Greater Manchester per ethnic group (21%), and the highest rates of living in the social rented sector (48%)
- 3.20 Other ethnic groups report the highest rates of living in the private rented sector in Greater Manchester per ethnic group (43%) compared to all other groups, and are around 2.4% more likely to report living in the private rented sector than white people in Greater Manchester (who report the lowest rates of living in the private rented sector)
- 3.21 Household data: 22% of Black, Black British, Black Welsh, Caribbean or African households report owning their home in GM, this is lower than the percentage for the whole of England and Wales (30%)

4. Further work

- 4.1 The GMCA research team are continuing to analyse the census data and are using it to support policy development.
- 4.2 The published briefings can be found on the GMCA research pages of the website.

Census 2021 Findings

15 January 2024

Lucy Woodbine – Senior Principal

Aislinn O'Toole - Analyst

Topics in the 2021 census

- [demography and migration](#)
- [UK armed forces veterans](#)
- [ethnic group, national identity, language and religion](#)
- [Welsh language](#)
- [labour market and travel to work](#)
- [housing](#)
- [sexual orientation and gender identity](#)
- [education](#)
- [health, disability, and unpaid care](#)

Census 2021

- The Census 2021 was held in England and Wales on 21 March 2021. There were **1,178,244 households** and **2,867,800 usual residents in Greater Manchester** on the census day.
- Potentially last England and Wales Census.
- Covid-19 impact on some variables.
- More data to access



Census 2021 Greater Manchester Facts

Population:
2,867,769 in 2021, an
increase of 6.9%
from the 2011
Census

Households: 1,178,246
households an increase
of 4.4% since 2011.
Nationally, the increase
was larger, at 6.2%.

Salford's population
grew by 15.4%
between 2011 and
2021, the highest
growth rate in the
north of England
over the period

75% population
increase was driven by
people born outside of
the UK who arrived
here over the last ten
years

821,801 Greater
Manchester residents
from an ethnic
minority (28.7% of
Greater Manchester's
population)

6.6% of residents
said their health was
'bad' or 'very bad'
compared with an
average for England
of 5.3%.

The proportion of the
population who did
not have any
qualifications has
fallen from 32.7% in
2001 to 20% in that
of 2021

2% residents
described themselves
as gay or lesbian.
Proportion highest in
Manchester and
Salford (3.3% in both)

Key Census 2021 headlines



Population increase

Ethnic diversity

Age profile

Household growth and PRS

Sexual orientation

Covid-19 impact

Census use to support housing and planning



The Good Landlord Charter Equality Impact Assessment



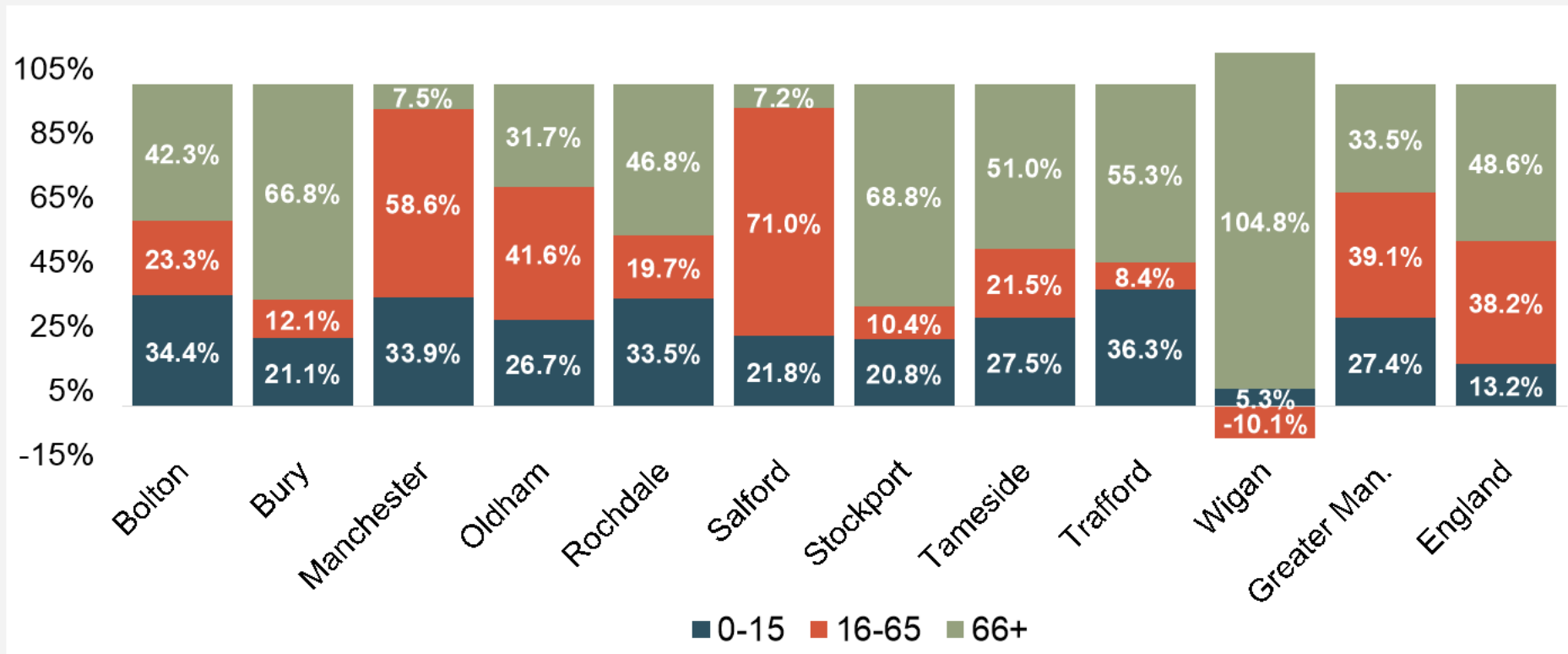
Updating housing market monitor



Supporting Local Plans evidence base

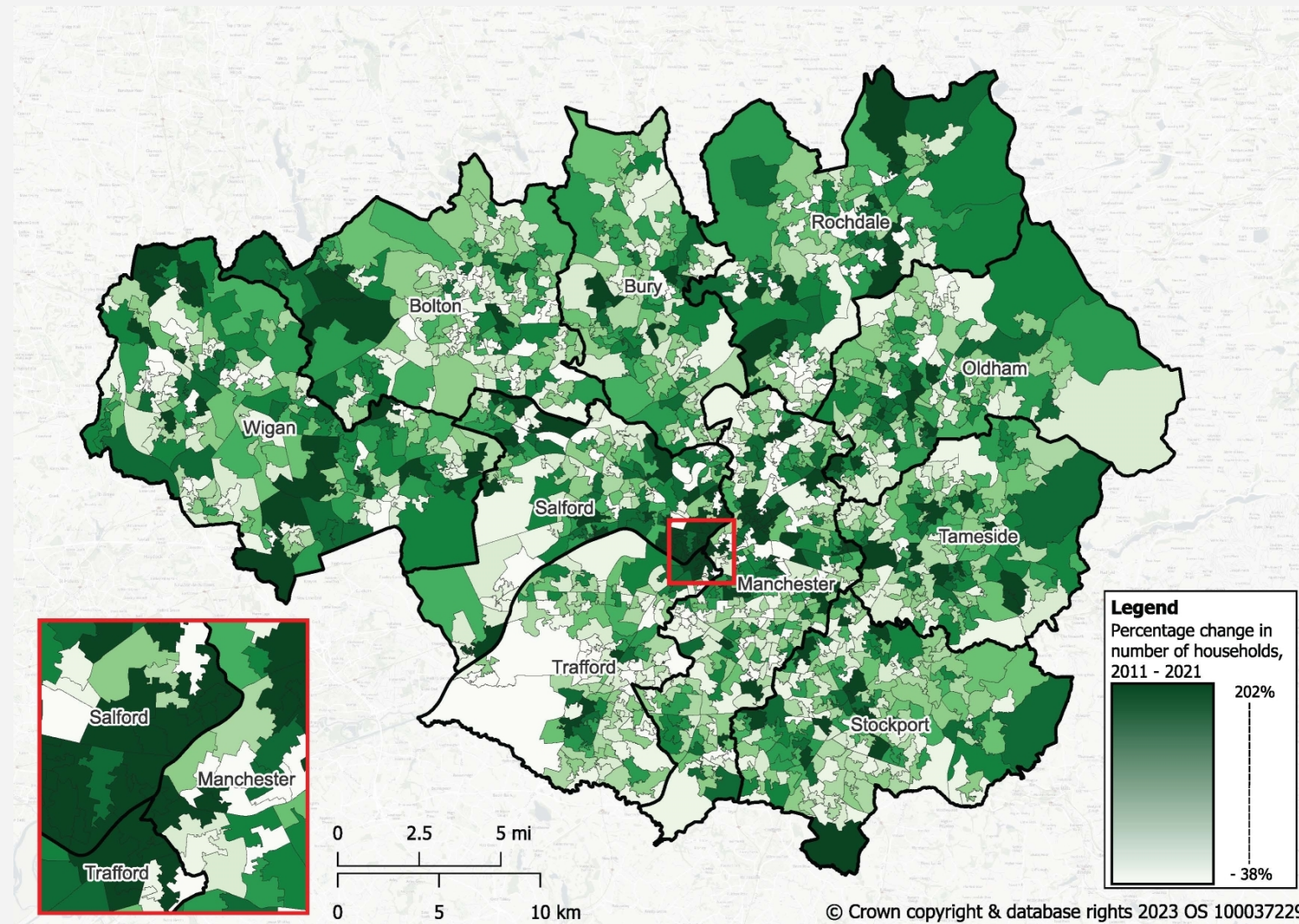
GM population change 2011 - 2021

Contribution to population growth, by age, 2011-2021



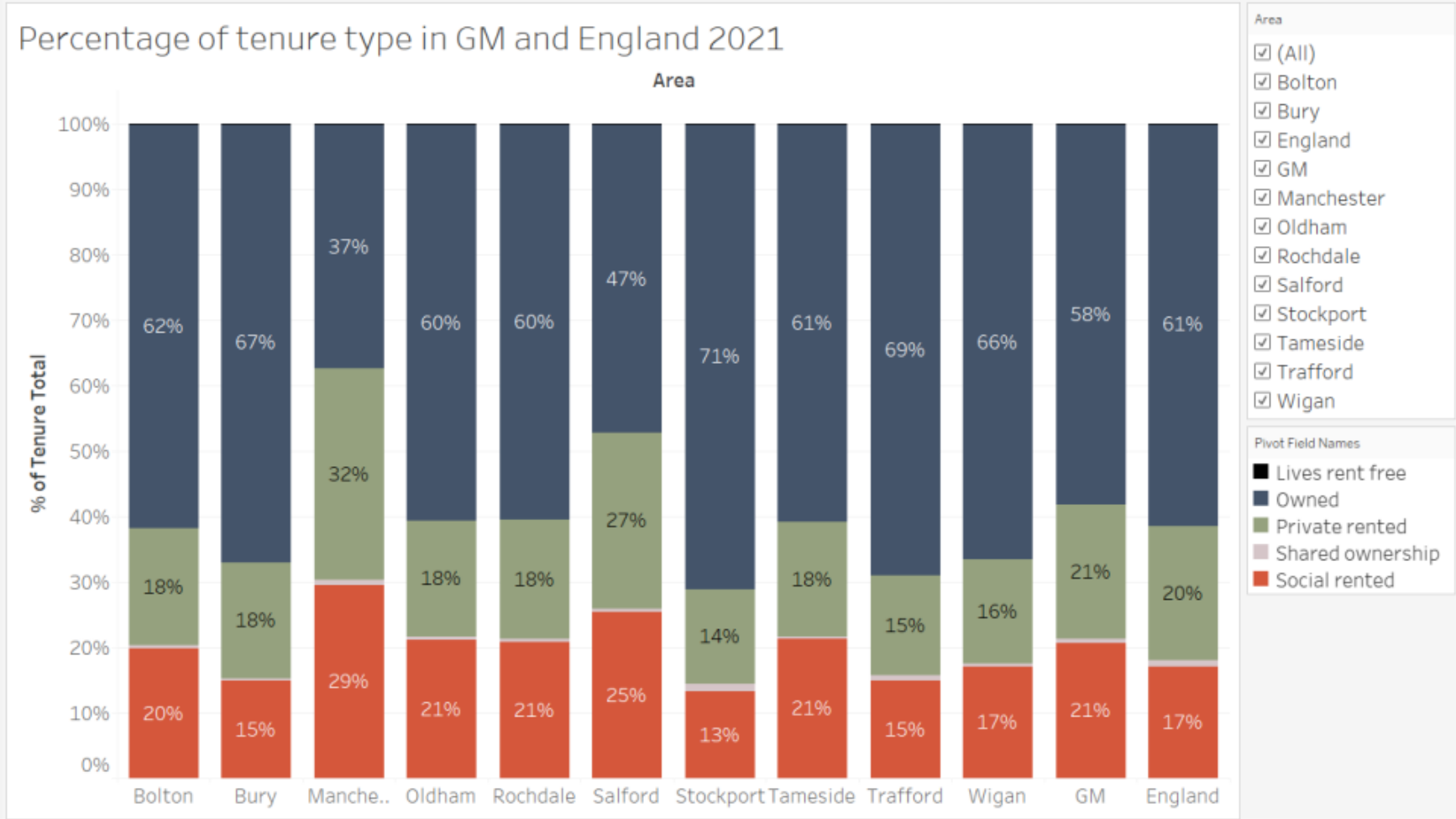
Source: ONS, Census 2011 [QS103EW – Age by single years, NOMIS](#), Census 2021 [Single year of age data table](#)

Change in the number of households across Greater Manchester, 2011-2021

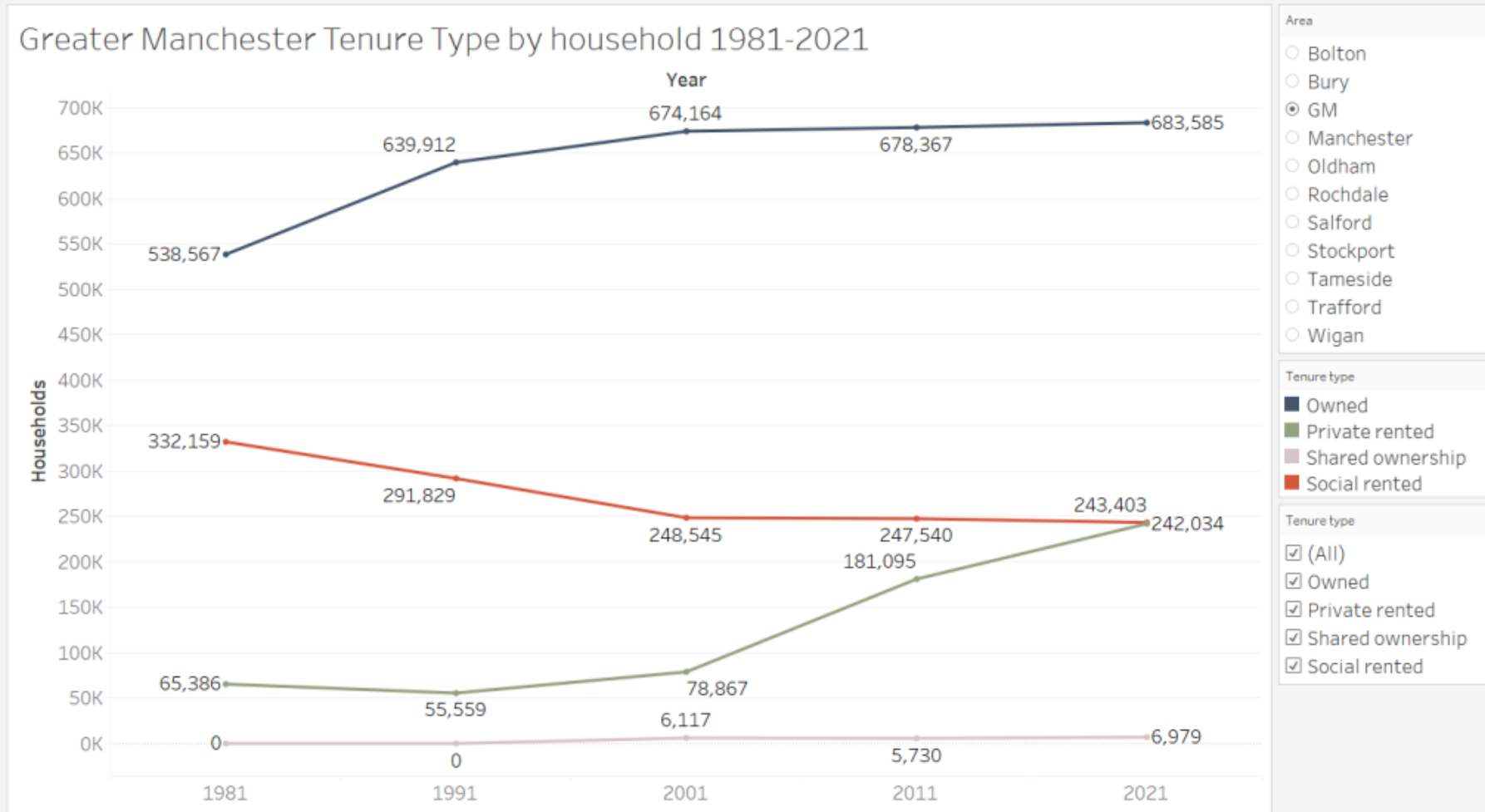


- Sources: ONS, Census 2011, Nomis – KS105E Household composition; ONS, Census 2021, NOMIS TS003 – Household composition

Tenure



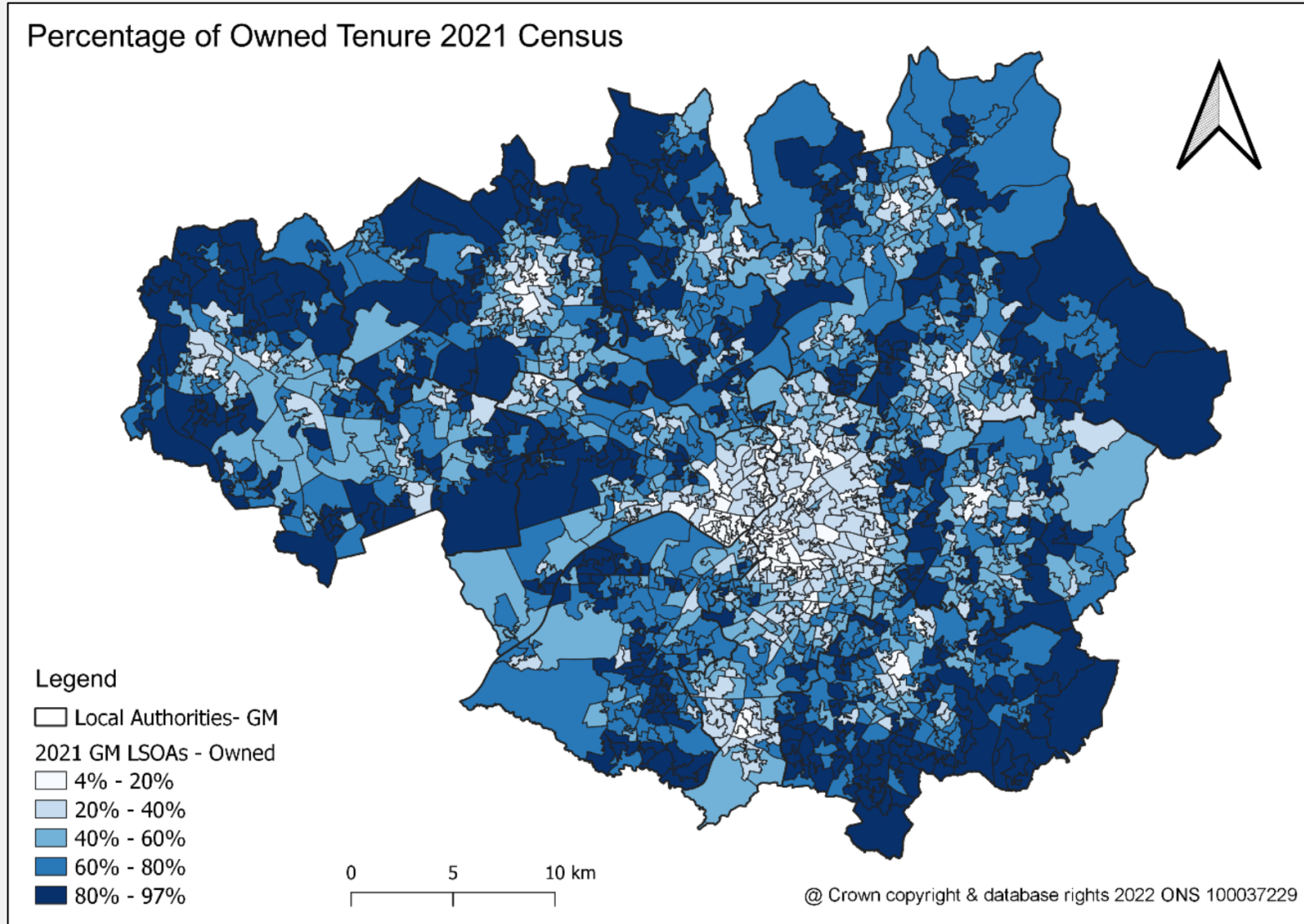
Tenure change 1991 - 2021



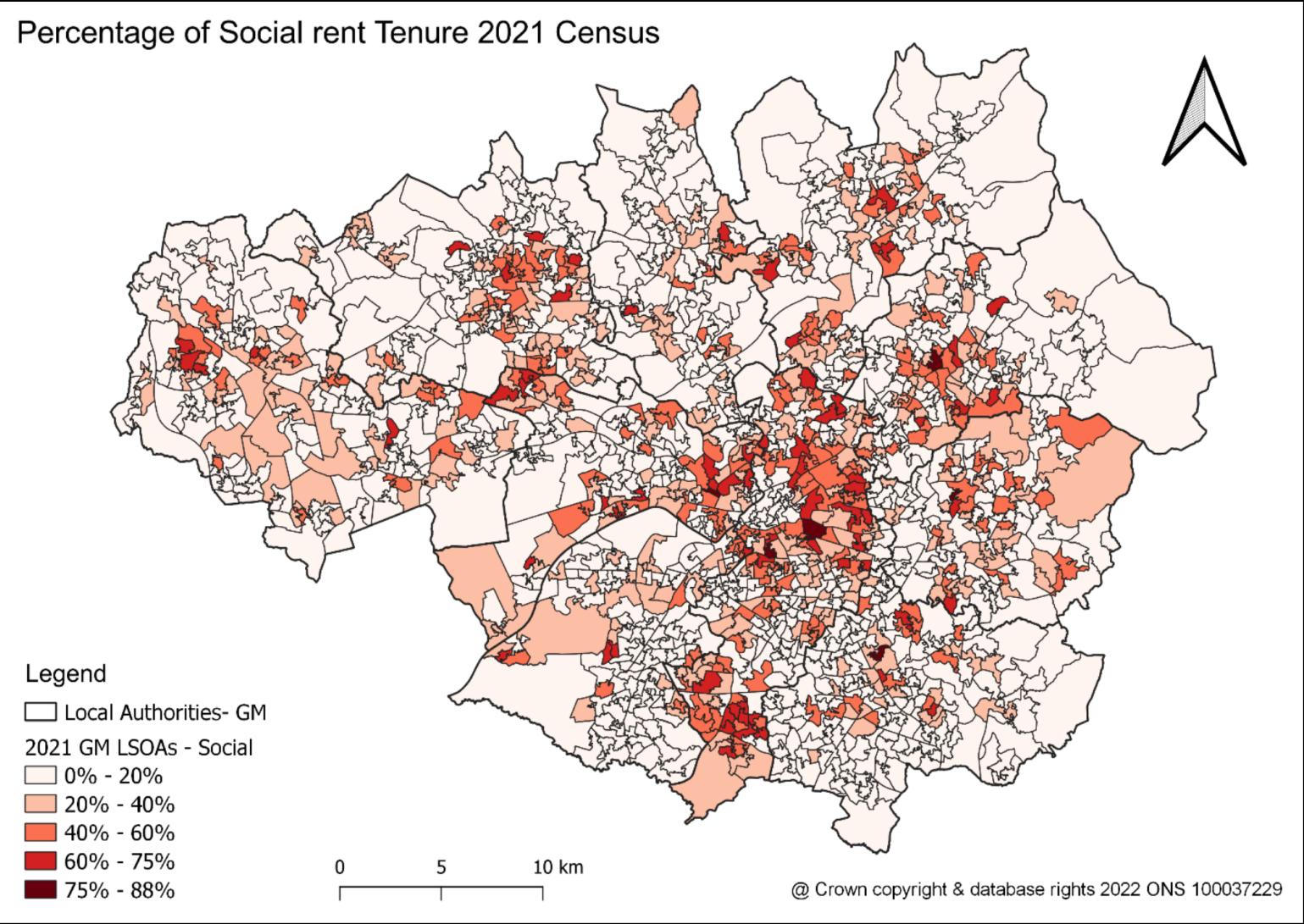
Tenure type by percentage change 2011-2021 by Local Authority

Local Authority	Owned	Shared ownership	Social rented	Private rented	All households
Bolton	-1%	-19%	-1%	34%	2%
Bury	-1%	18%	3%	32%	3%
Manchester	3%	13%	-2%	19%	5%
Oldham	-3%	17%	4%	51%	4%
Rochdale	0%	1%	-7%	43%	3%
Salford	4%	27%	-2%	59%	11%
Stockport	1%	51%	1%	31%	4%
Tameside	0%	4%	3%	39%	5%
Trafford	1%	15%	-7%	23%	2%
Wigan	3%	98%	-6%	43%	5%
GM total	1%	22%	-2%	34%	4%
England	3%	36%	3%	29%	6%

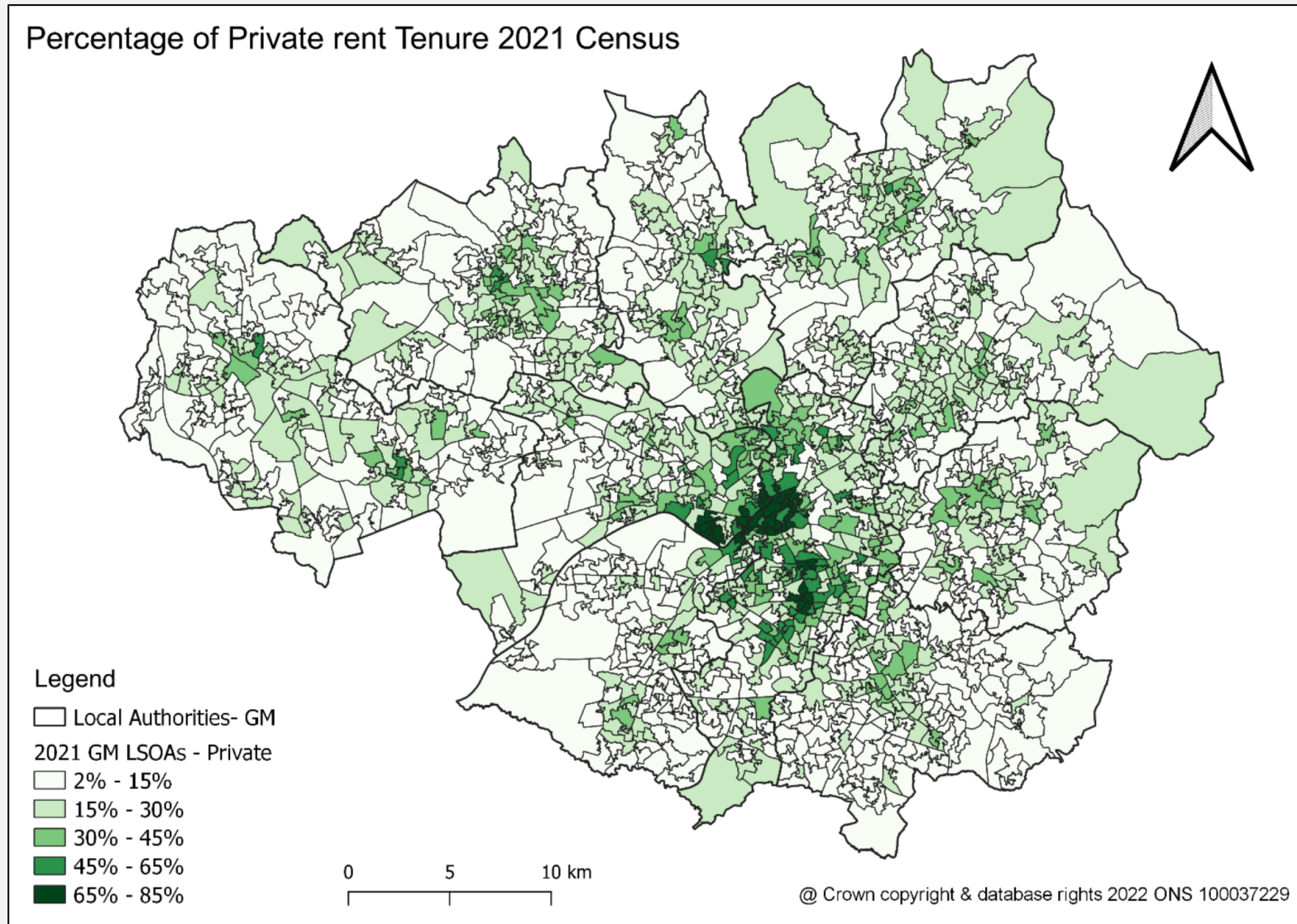
Owner occupation



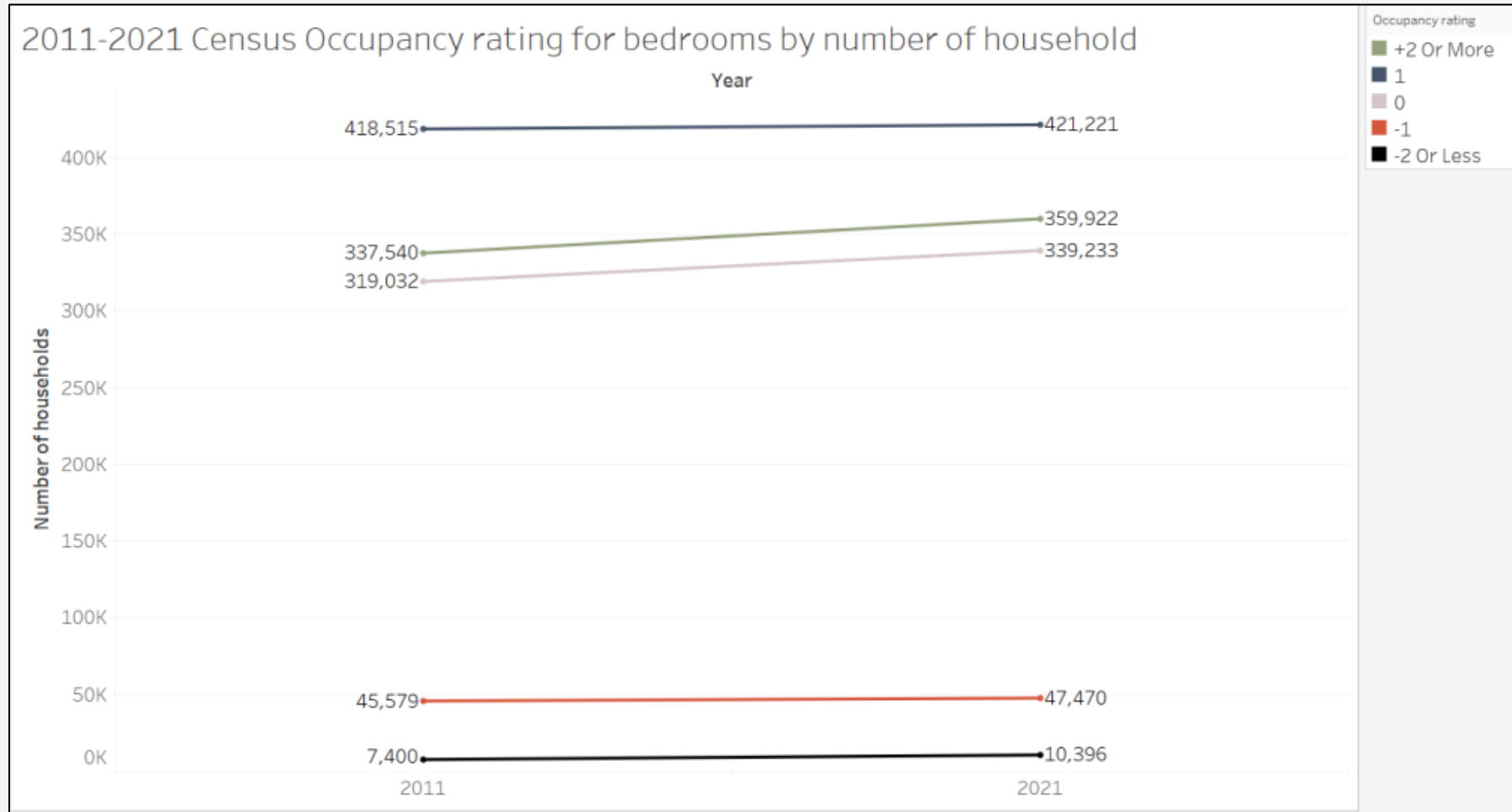
Social rent



Private rent



Occupancy levels



Housing and inequalities



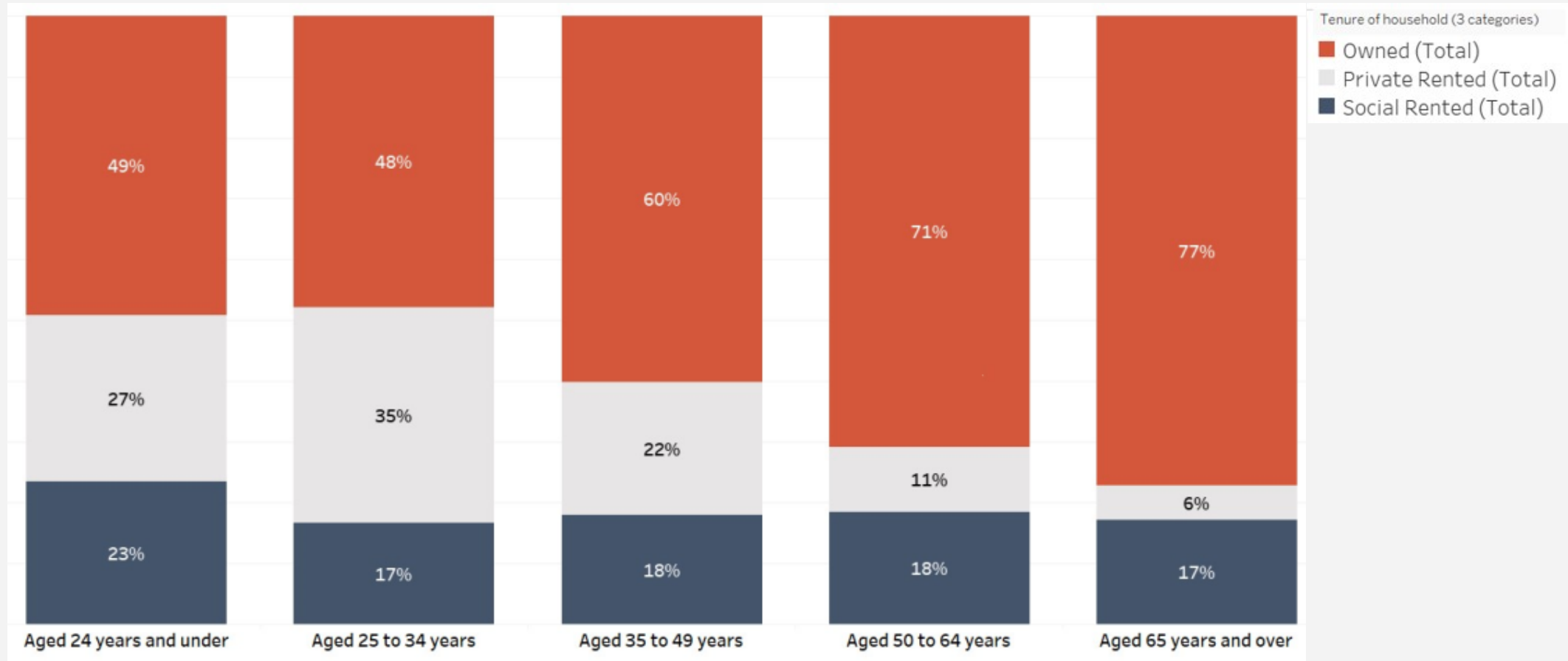
Page 82

Supporting the equality impact assessment for the Good Landlord Charter.

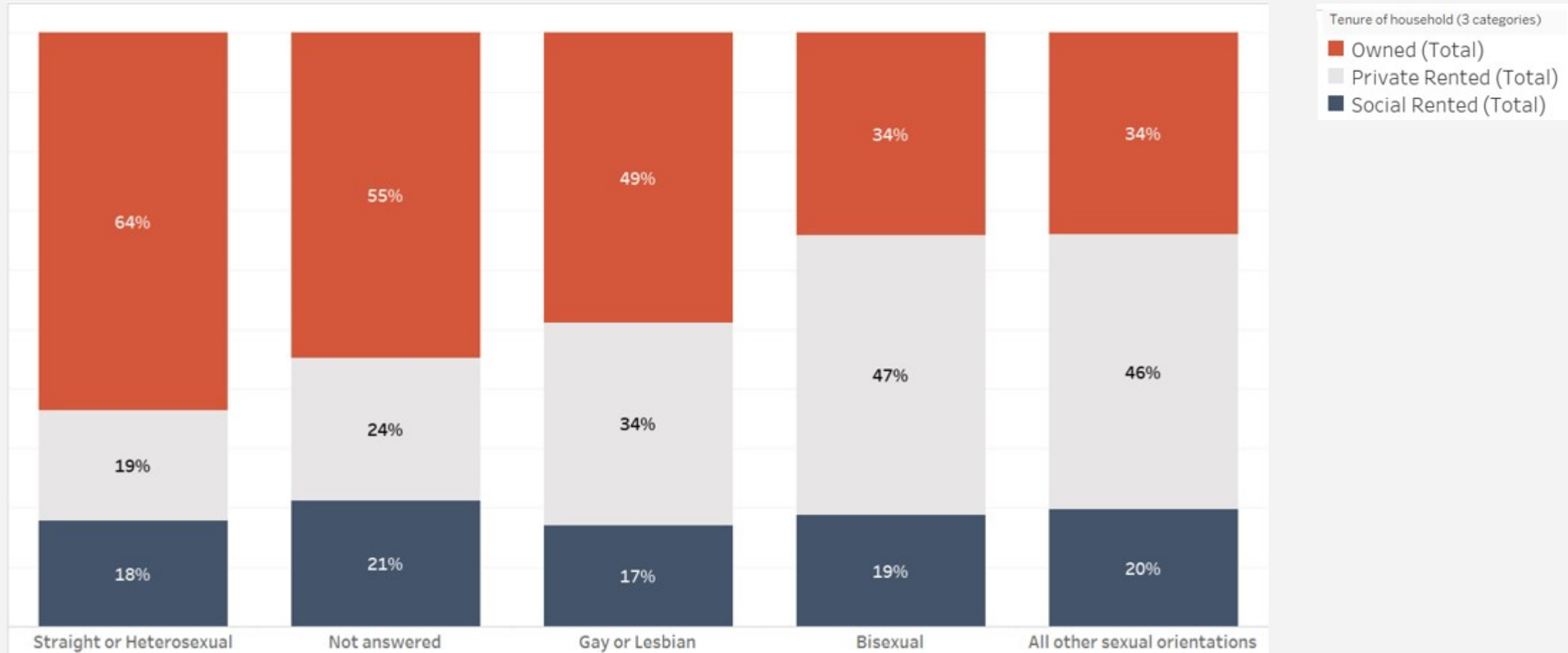
Considering tenure in relation to protected characteristics apart from pregnancy and maternity.

Intersectional analysis to be developed

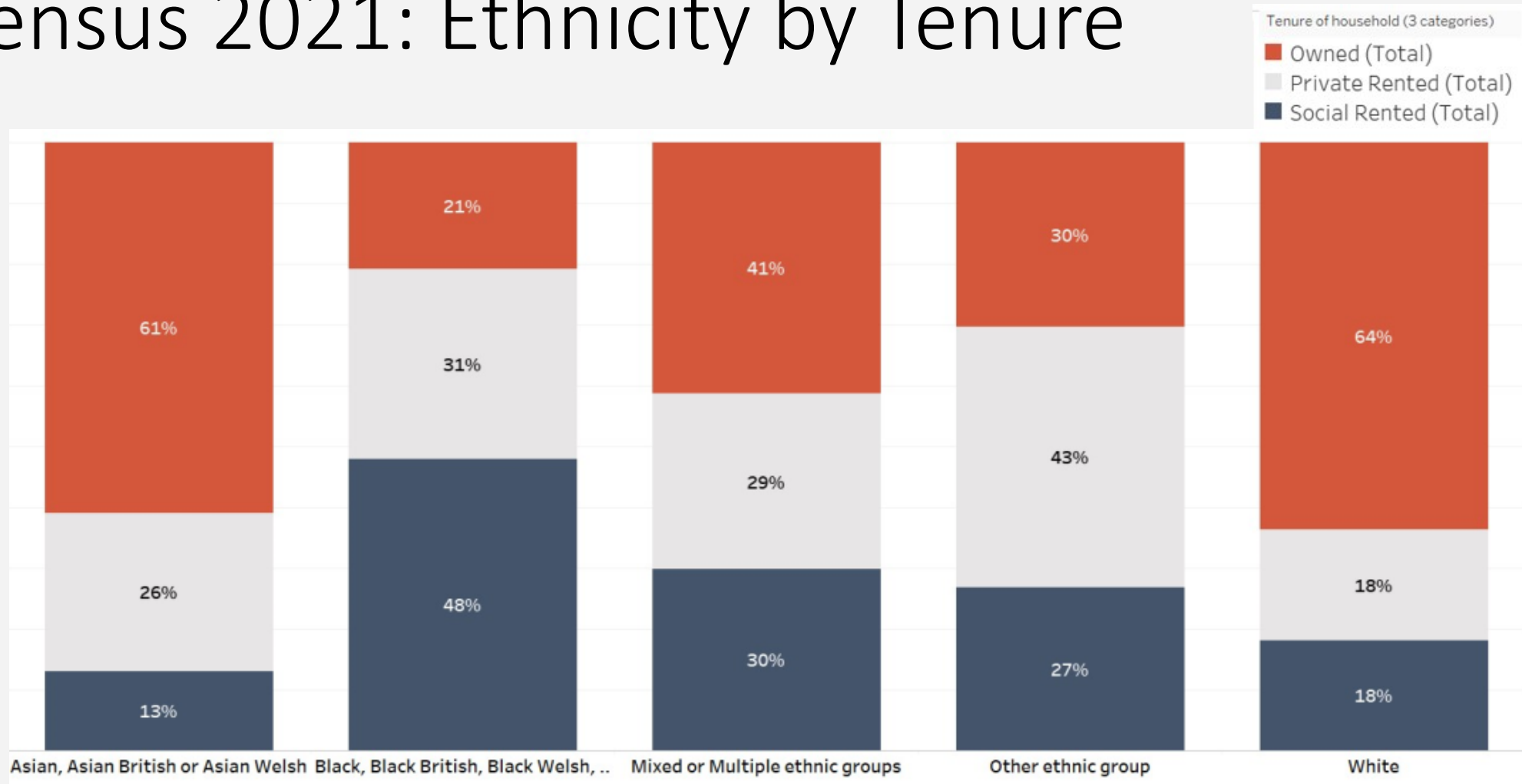
Census 2021: Age by Tenure



Census 2021: Sexual Orientation by Tenure



Census 2021: Ethnicity by Tenure



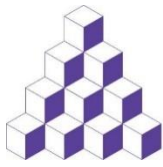
Thank you.

Questions?

Data Sources

- [Age by Tenure \(All usual residents\)](#)
- [Age by Tenure \(Household Reference Persons\)](#)
- [Ethnicity by Tenure \(All usual residents\)](#)
- [Ethnicity by Tenure \(Household Reference Persons\)](#)
- [GMCA Census Briefings Homepage](#)
- [Sexual Orientation by Tenure \(All usual residents\)](#)

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Planning & Housing Commission

Date: 15 January 2024

Subject: Planning (Places for Everyone) update

Report of: Steve Rumbelow Portfolio Lead Chief Executive for Housing, Planning and Homelessness

Purpose of Report

To update members on the outcome of the recent consultation on proposed modifications to the plan and the implications of the recently published National Planning Policy Framework.

Recommendations:

Planning and Housing Commission is requested to:

1. Note the report

Contact Officers

Steve Rumbelow (steve.rumbelow@rochdale.gov.uk)

Anne Morgan (anne.morgan@greatermanchester-ca.gov.uk)

Equalities Implications

The Places for Everyone Publication Plan is a statutory plan which seeks to contribute to the achievement of sustainable development, delivering economic, social and environmental benefits together in a mutually reinforcing way. It is informed by an Integrated Appraisal which includes an Equalities assessment.

Equalities Impact, Carbon and Sustainability Assessment:

The Places for Everyone Publication Plan will provide the strategic planning policy framework to support the nine districts in meeting Greater Manchester's ambition to be carbon neutral by 2038. It is informed by an Integrated Appraisal which includes a

Strategic environmental Assessment., a Sustainability Appraisal, Health Impact assessment and equality Impact Assessment.

Legal Considerations

The legislative and constitutional requirements for the preparation of a joint Development Plan Document (DPD) in the Planning and Compulsory Purchase Act 2004 (“2004 Act”) and the Town and Country Planning (Local Planning) (England) Regulations 2012 (“2012 Regulations”) have been complied with.

Financial Consequences – Revenue

The preparation and examination of the Places for Everyone Publication Plan 2021 generated a revenue cost for 9 local authorities. A substantial evidence base was assembled to support the plan which involved the commissioning of specialist and independent experts. Following the submission of PfE to the Secretary of State, the independent examination began (and remains open until the Inspectors issue their final report). Further revenue costs associated with the examination process have included the appointment of a Programme Officers, the cost of the examination itself, including the procurement of the venue, Planning Inspectors and legal advice/representation. There are no current revenue implications.

Financial Consequences – Capital

There are no capital consequences identified.

Number of attachments to the report: 0

Comments/recommendations from Overview & Scrutiny Committee

N/A

Background Papers

[\(Public Pack\)AGMA Supplemental Agenda Agenda Supplement for AGMA EXECUTIVE BOARD, 11/12/2020 13:00 \(greatermanchester-ca.gov.uk\)](#)

[\(Public Pack\)AGMA Executive Board - 12.02.21 Complete agenda pack Agenda Supplement for AGMA EXECUTIVE BOARD, 12/02/2021 00:00 \(greatermanchester-ca.gov.uk\)](#)

<https://democracy.greatermanchester-ca.gov.uk/ieListDocuments.aspx?CId=412&MId=4578&Ver=4>

<https://www.greatermanchester-ca.gov.uk/what-we-do/planning-and-housing/places-for-everyone/previous-stages/places-for-everyone-2021-regulation-19/the-plan-2021/district-governance-meetings/>

<https://www.greatermanchester-ca.gov.uk/what-we-do/planning-and-housing/places-for-everyone/>

<https://www.hwa.uk.com/projects/gmca/>

Tracking/ Process

Does this report relate to a major strategic decision, as set out in the GMCA Constitution

No

Exemption from call in

Are there any aspects in this report which means it should be considered to be exempt from call in by the relevant Scrutiny Committee on the grounds of urgency?

No

GM Transport Committee

N/A

Overview and Scrutiny Committee

N/A

1. Background

1.1 Following the withdrawal of Stockport MBC from the GMSF, the remaining nine GM authorities (Bolton, Bury, Manchester, Oldham, Rochdale, Salford, Tameside, Trafford and Wigan) decided to progress a joint plan of the nine and this became known as “Places for Everyone” (PfE). In July 2021, the 9 authorities approved the PfE plan for consultation (the ‘Publication’ stage) and submission to the secretary of state following that consultation (provided no substantive main issues arose during the consultation). The Publication stage consultation ran from August 9, 2021, for 8 weeks, ending on October 3, 2021. Over 3,800 individuals and organisations responded during that consultation stage.

1.2 All representations, together with the Regulation 19 PfE plan and supporting background documents were submitted to the Secretary of State on February 14 2022, known as the “Submission” stage. This marked the beginning of the independent examination into the plan, which is the final stage in the plan making process.

2. The Examination

2.1 Three inspectors were appointed to hold the examination and the hearing sessions on the plan ran from November 2022 to March 2023, with one further hearing day in July 2023.

2.2 Throughout the examination, the Inspectors raised questions that were prompted by their review of the plan and the Inspectors issued ‘Action Points’ (APs) regularly throughout the duration of the sitting weeks. In these they asked the PfE authorities to prepare modifications to policies, which related to the detailed wording of the policies, and in respect of the allocations, involved clarification of how the allocation policies link to the thematic (sustainable, housing, greener etc) policies in the plan. With the exception of two sites, one in Manchester, close to the Airport (JPA10 – Global Logistics), and one in Salford (JPA28 – North of Irlam Station), the Inspectors did not recommend the removal of any allocations although, in a small number of cases, they did recommend the amendment of allocation boundaries.

2.3 In August 2023, the Inspectors issued a note IN39, (<https://www.hwa.uk.com/site/wp-content/uploads/2023/02/IN39-Next-Steps-Sept-2023.pdf>) which concluded:

“ ...we are satisfied at this stage of the examination that all of the proposed main modifications contained in the above documents are necessary to make the Plan sound and/or legally compliant, and would be effective in that regard. ...When they are in a position to do so, GMCA should publish the documents referred to above for public consultation. The nature and duration of the consultation exercise should reflect that of the consultation held under regulation 19.”

3. Main Modifications consultation

3.1 The main modifications consultation took place between 11 October and 6 December. 174 responses were received. Work is underway to analyse these responses and prepare a report for the inspectors, summarising the main issues raised. This report and all of the responses will be sent to the Inspectors who will consider next steps.

3.2 There are 3 potential outcomes of this next stage:

- The Inspectors do not consider that the consultation responses raise any new substantive issues and there are no other new issues (e.g., changes to national policy) which affect the plan, and it is found sound with recommended modifications.
- The Inspectors consider that the consultation raises and or any new issues require further work/hearing sessions and /or further consultation.
- The Inspectors consider that the plan is unsound, even with the proposed modifications.

3.3 One of the issues the Inspectors will consider, is whether there are any 'new' issues which have arisen since the examination hearings which impact upon the plan. One key issue is changes to national policy, and a revised National Planning Policy Framework (NPPF) was published on 19 December.

https://assets.publishing.service.gov.uk/media/65829e99fc07f3000d8d4529/NPPF_December_2023.pdf

3.4 A briefing note is attached to this report as Appendix 1, outlining the main changes, however in terms of PfE, the provisions in paragraph 230 ('transitional arrangements') apply:

"The policies in this Framework (published on 19 December 2023) will apply for the purpose of examining plans, where those plans reach regulation 19 of the Town and Country Planning (Local Planning) (England) Regulations 2012 (presubmission) stage after 19 March 2024. Plans that reach pre-submission consultation on or before this date will be examined under the relevant previous version of the Framework in accordance with the above arrangements.Where plans or strategies are withdrawn or otherwise do not proceed to become part of the development plan, the policies contained in this Framework will apply to any subsequent plan or strategy produced for the area concerned" (NPPF paragraph 230)

3.5 The 'presubmission' stage referred to is the Regulation 19 or 'Publication' stage. The PfE plan consulted on the Publication stage in August 2021, therefore it will continue to be examined under the relevant previous version of the Framework and is unaffected by the plan-making changes in the December 2023 version.

4. Conclusions and recommendations

- 4.1 It is anticipated that the consultation responses will be published in early January and the consultation summary report will be submitted to the Inspectors in January. A further update will be provided once there is certainty over the next steps and timetable.
- 4.2 Recommendations are found at the front of the report.

**NATIONAL PLANNING POLICY FRAMEWORK (NPPF)
BRIEFING
15 JANUARY 2024**

INTRODUCTION

The NPPF contains the national planning policy for England and Wales. It sets out how local plans should be made and how planning applications should be determined. It is not law, but as national policy it is given significant weight in planning decisions, meaning that it is one of the most important planning documents for applicants to consider when devising their schemes.

The Framework can be found at this link:

https://assets.publishing.service.gov.uk/media/65829e99fc07f3000d8d4529/NPPFDecember_2023.pdf

The NPPF was first introduced in 2012 and has been revised several times, most recently on 19 December 2023 (as amended) following consultation in December 2022. A variety of proposed changes were identified in relation to plan making and decision taking.

This note sets out:

1. Where the NPPF has been taken forward largely or entirely as proposed last year
2. Changes which have been modified or no longer taken forward in their original form
3. Changes which are identified as being the subject of further consultation
4. Points from the first consultation which have already been answered or responded to

1. Where the NPPF has been taken forward largely or entirely as proposed last year

- Authorities with an up-to-date local plan will no longer need to continually show a deliverable five-year housing land supply.
- Councils will no longer have to provide five-year housing land supply buffers of 5 per cent or 10 per cent.
- Local planning authorities can include historic oversupply in their five-year housing land supply calculations.
- Authorities with emerging local plans will benefit from a reduced housing land supply requirement.
- Protection against development that conflicts with neighbourhood plans has been extended to older such plans.
- The new NPPF confirms that the standard method for calculating housing need is an “advisory starting point” for local authorities in generating housing numbers.
- More explicit indications are given of the types of local characteristics which may justify the use of an alternative method of assessing housing need.
- The NPPF retains the uplift of 35 per cent to the assessed housing need for the 20 largest towns and cities in England.
- Authorities will be expected to take particular care to ensure that they meet need for retirement housing, housing-with-care and care homes.
- Authorities will be encouraged to use planning conditions to require clear details of a scheme’s design and materials.

- The section promoting mansard roof extensions stays in the final version
- The availability of land for food production should be considered when allocating agricultural land for development.
- The NPPF is amended with a new paragraph 164 to give “significant weight” to the importance of energy efficiency through adaptation of buildings.
- The starting point for creating National Development Management Policies (NDMPs) will be existing national policy on development management.

2. The changes which have been modified or no longer taken forward in their original form

- The NPPF makes clear that local authorities are not required to review their green belt boundaries during plan-making, but does not explicitly link this issue to housing supply.
- Suggested changes to paragraph 11 which would have meant that the need to avoid development seen as “uncharacteristically dense” for an area would have outweighed the requirement for authorities to meet local housing need have been dropped.
- The government has dropped plans to allow councils to be able to take past over-delivery of housing into account when assessing housing need as part of plan-making.
- The proposal to remove the need for plans to be ‘justified’ as part of the test of soundness required for local plans to be adopted has been dropped.
- NPPF includes a new clause in paragraph 70 instructing authorities to support small sites to come forward.
- NPPF includes a change effectively dropping the previously existing “entry-level exception sites policy” and replacing it, in paragraph 73, with an exception site policy for community-led housing and includes a new definition of ‘community-led development’ in the glossary contained within Annex 2 of the Framework.

3. Changes which are identified as being the subject of further consultation

- Review of the standard method utilising census 2021 information (not before 2025)
- The new framework does not proceed with reforms which would have meant that evidence of sufficient deliverable permissions would have saved councils from Housing Delivery Test sanctions.
- Past “irresponsible planning behaviour” by applicants could in future be taken into account when applications are being determined.
- Government to push ahead with measures designed to speed up build out of sites, but only after further consultation.
- The government will continue to consider the proposal that planning for provision of social rent homes be given higher priority in the NPPF.
- Government to explore how small-scale interventions for nature can be promoted in any future updates to the National Planning Policy Framework.
- The possibility of embedding a broad form of carbon assessment in planning policy will be explored in a future review of national planning policy.
- Plans to review policy for climate change adaptation and flood-risk management are also delayed.

4. Points from the first consultation which have already been answered or responded to

- Proposed changes to the NPPF text around onshore wind power schemes to enable sites that have not been designated in the local plan to be approved have already been confirmed.
- The intended timeline for changes and transitional arrangements for the move to the new local plan system had already been confirmed this summer.

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